## MEETING

# STATE OF CALIFORNIA

## INTEGRATED WASTE MANAGEMENT BOARD

# SUSTAINABILITY AND MARKET DEVELOPMENT COMMITTEE

JOE SERNA, JR., CALEPA BUILDING

1001 I STREET

2ND FLOOR

COASTAL HEARING ROOM

SACRAMENTO, CALIFORNIA

THURSDAY, FEBRUARY 10, 2005

1:00 P.M.

JAMES F. PETERS, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 10063

ii

#### APPEARANCES

#### COMMITTEE MEMBERS

- Mr. Michael Paparian, Chairperson
- Ms. Rosario Marin
- Ms. Rosalie Mul

## STAFF

- Mr. Mark Leary, Executive Director
- Ms. Julie Nauman, Chief Deputy Director
- Ms. Marie Carter, Chief Counsel
- Mr. Pat Schiavo, Deputy Director
- Ms. Patty Wohl, Deputy Director
- Ms. Terri Edwards
- Mr. Marshalle Graham
- Mr. Mike Leaon, Supervisor, Plastic Recycling Technologies
- Ms. Kirsten McDonald
- Mr. Phil Moralez, Branch Manager, Diversion, Planning & Local Assistance Division, State and Local Assistance
- Ms. Cara Morgan, Branch Manager, Diversion, Planning & Local Assistance, Office of Local Assistance
- Mr. Bill Orr, Branch Manager, Recycling Technologies
- Mr. Kyle Pogue
- Ms. Julie Trueblood

iii

## APPEARANCES CONTINUED

## ALSO PRESENT

- Mr. Larry Buckle, City of Lincoln
- Mr. Dan de Grassi, Santa Cruz County Department of Public Works
- Mr. Evan Edgar, Zanke Road/2-Best Landfill
- Ms. Laurie Hansen, Film & Bag Federation, California Film  ${\tt Extruders}$
- Mr. George Larson, Plastic Energy
- Ms. Laurie Nelson, The Clorox Company
- Mr. Pete Price, Poly America
- Mr. Tim Shestek, American Chemistry Council
- Mr. Scott Smithline, Californians Against Waste

iv INDEX PAGE Roll And Declaration Of Quorum 1 A. Waste Prevention And Market Development Deputy Director's Report 2 Consideration Of Applications To Renew The Following Recycling Market Development Zone Designations: (1) Fresno County; (2) Madera County; and (3) Placer County -- (February Board Item 12) 6 2005-47 Motion 9 Vote 9 2005-48 9 Motion 9 Vote 2005-49 Motion 9 10 Vote C. Consideration Of The Scoring Criteria And Evaluation Process For The Sustainable Building Tire Grant Program Fiscal Year 2004/2005 (California Tire Recycling Management Fund -- (February Board Item 13) 10 Motion 20 21 Vote D. Consideration Of A Report To The Legislature: Plastic Trash Bag Program And A Comprehensive Approach To Film Plastic Diversion (Public Resources Code Section 42293 (b)) -- (February Board Item 14) 21 73 Motion 74 Vote Diversion, Planning And Local Assistance Deputy Director's Report 75 Presentation On Waste Characterization Data And Its Potential For Identifying Opportunities For Additional Diversion -- (February Board Item 15) 81 Consideration of the Amended Nondisposal Facility Element for the Unincorporated Area of Los Angeles County -- (February Board Item 16) 81 Motion 81 82 Vote

•

TNDEX	CONTINUED

21.5211 000.1211025	PAGE
H. Consideration Of A Second SB1066 Time Extension Application By The Following Jurisdictions: El Dorado County Unincorporated And The City Of South Lake Tahoe, El Dorado County (February Board Item 17) Motion Vote	82 85 85
I. Consideration Of A Request To Change The Base Year To 2002 For The Previously Approved Source Reduction And Recycling Element For The City Of Lincoln (February Board Item 18) Motion Vote	85 89 89
J. Consideration Of The Adequacy Of The Five-Year Review Report Of The Countywide Integrated Waste Management Plan For The County Of Santa Cruz (February Board Item 19) Motion Vote	89 91 91
K. Consideration Of A Request To Change The Base Year To 2001 For The Previously Approved Source Reduction And Recycling Element; And Consideration Of The 2001/2002 Biennial Review Findings For The Source Reduction And Recycling Element And Household Hazardous Waste Element For The Sacramento County/City Of Citrus Heights Regional Agency, Sacramento County (February Board Item 20) Motion Vote	91 93 93
L. Consideration Of Scope Of Work And Interagency Agreement With The Department Of General Services For The Development And Integration Of State Contract And Procurement Registration System And The Electronic State Agency Buy Recycled Campaign Reporting System (IWMA Fund, FY 2004/2005) (February Board Item 21) Motion	93 96
Vote	96
Adjournment	96
Reporter's Certificate	98

1

PROCEEDINGS 1 CHAIRPERSON PAPARIAN: Good afternoon, everybody. 3 This is the Sustainability and Market Development 4 Committee. 5 To get us started, if we could have a roll call 6 please. 7 SECRETARY KUMPULAINIEN: Members Marin? 8 COMMITTEE MEMBER MARIN: Present. 9 SECRETARY KUMPULAINIEN: Mulé? COMMITTEE MEMBER MULÉ: Here. 10 SECRETARY KUMPULAINIEN: Chair Paparian? 11 CHAIRPERSON PAPARIAN: Here. 12 And just as a reminder, if you could turn off 13 14 your cell phones or put them on silent mode, that would be 15 most appreciated. There are speaker slips in the back of the room 16 if you want to speak on any item. Fill one out and give 17 it to Mrs. Kumpulainien here up at the front of the room. 18 On ex partes, there's one ex parte -- obviously 19

- 20 ex parte for all of us. Pat Schiavo got a FAX from the
- 21 City of Victorville, the Mayor of Victorville regarding
- 22 biennial review findings for the City of Victorville.
- 23 Any other ex partes?
- 24 COMMITTEE MEMBER MULÉ: I'm up to date.
- 25 COMMITTEE MEMBER MARIN: I'm up to date.

2

- 1 CHAIRPERSON PAPARIAN: And other than that one,
- 2 I'm up to date too.
- I think we can get started.
- 4 Ms. Wohl.
- 5 DEPUTY DIRECTOR WOHL: Yes, good afternoon, Chair
- 6 Paparian, committee members. Patty Wohl with the Waste
- 7 Prevention and Market Development Division.
- 8 So I have several things I want to report on this
- 9 morning, the first being that the Motion Picture
- 10 Industry's Sustainability Forum took place last Friday on
- 11 UCLA's campus. Over 150 people attended the forum, from a
- 12 broad spectrum, including producers, directors, writers,
- 13 set designers, location managers, major studios,
- 14 entertainment services, media marketing, special effects
- 15 companies, film companies, associations and guilds, the
- 16 environmental community, the regulatory community, and of
- 17 course professors and students.
- 18 I'd like to thank Chair Marin and Board Member
- 19 Paparian for speaking. In addition, Cabinet Secretary
- 20 Terry Tamminen filmed an introduction for the forum.
- Other speakers included Ed Begley, Jr.,
- 22 representatives from Disney and Fox, along with a variety
- 23 of location managers and film commissioners.
- We had some big names, people who've worked on
- 25 features like the Lord of the Rings, Matrix, Dante's Peak,

- 1 a whole host of movies.
- 2 The forum generated a broad discussion of
- 3 environmental issues in the motion picture and TV
- 4 industry. The event was filmed by UCLA's School of
- 5 Theater and Film, and so there's a possible use of that
- 6 for a future documentary.
- 7 The next thing I'd like to report on is the
- 8 Eco-landscape 2005 Conference. The conference was held on
- 9 Saturday -- it's been a busy week for us -- on February
- 10 5th in Sacramento. The event focused on the importance of
- 11 designing and maintaining urban landscapes and conserving
- 12 water, reducing green waste, minimizing runoff, things of
- 13 that nature.
- 14 Major sponsors in addition to the Waste Board:
- 15 The Ecological Farming Association, City of Sacramento
- 16 Department of Utilities, Sacramento County Department of
- 17 Water Resources, and the Sacramento Area Flood Control.
- 18 We had over 300 people in attendance, and the
- 19 speakers and vendors were well received by the audience.
- 20 Several speakers discussed how sustainable
- 21 landscaping can reduce green waste and the importance of
- 22 using compost as a soil amendment to improve health.
- In addition, I think last month I mentioned that
- 24 biocycle was coming up. So that is March 7th, 8th and 9th
- 25 in San Francisco. There's a one-day training session on

- 1 urban and suburban storm water management using
- 2 compost-based management practices -- best management
- 3 practices. Staff will be presenting at the conference.
- 4 This training is being marketed to target landscape
- 5 contractors, storm water utilities, watershed groups, land
- 6 developers and conservation districts.
- 7 Registrants to the biocycle conference can attend
- 8 this workshop as part of their general registration. So
- 9 that should be good.
- 10 Both of these are excellent examples of promoting
- 11 the cross-media benefits of compost and mulch use. So
- 12 that's been positive.
- 13 And then, lastly, I think last month I mentioned
- 14 that the RMDZ Loan Program sent out a notice of funds of
- 15 availability to 400 recycling manufacturers located in the
- 16 39 recycling zones. As a result, one loan application has
- 17 been received, and that is scheduled for March; and a
- 18 second application is being analyzed by the loan staff.
- 19 And, in addition, we have 19 other recycling businesses
- 20 that have called to learn more about the loan program. So
- 21 we've had, you know, some response to that. So that's
- 22 very positive. We're optimistic we'll be bringing more
- 23 loans forward in the future.
- 24 And that concludes my report, if there are any
- 25 questions.

5

CHAIRPERSON PAPARIAN: Thank you, Patty. 1 Could you remind the whole Committee about the 3 RMDZ agenda items that we're planning have in the coming 4 months. 5 DEPUTY DIRECTOR WOHL: Not this -- I didn't 6 mention it this Committee meeting, but we did talk about 7 it at the last one. 8 CHAIRPERSON PAPARIAN: Right. DEPUTY DIRECTOR WOHL: And so that will be in 10 March. I believe the meeting date's the 8th, right? And 11 it's the afternoon. We will have an RMDZ workshop to sort 12 of highlight the zone administrator's role, the companies 13 we help, and then the staff's role with that. 14 CHAIRPERSON PAPARIAN: Great. Thank you. 15 Okay. Any questions before we --COMMITTEE MEMBER MARIN: I should just add that 16 17 given our tremendous success in this film-related activity, you and I should be getting some kind of 19 recognition for acting. 20 (Laughter.) 21 CHAIRPERSON PAPARIAN: Here, I hand you the gavel 22 Oscar. 23 DEPUTY DIRECTOR WOHL: You guys weren't acting, 24 were you?

(Laughter.)

6

DEPUTY DIRECTOR WOHL: I thought that was 2 sincere. CHAIRPERSON PAPARIAN: Yeah. I know, I never 3 4 fake it. 5 Go ahead. 6 DEPUTY DIRECTOR WOHL: Okay. If there are no more questions, I'll move on to today's agenda. 8 So the first one is Item 12 in your book or Agenda Item B on the Committee's schedule. Consideration 10 of applications to renew the following recycling market development zone designations for: 11 Fresno County; 12 13 2) Madera County; and 14 3) Placer County. 15 And Julie Trueblood will present. MS. TRUEBLOOD: Good afternoon, Chair Paparian 16 17 and Committee members. My name's Julie Trueblood and I'm 18 presenting Agenda Item B, which addresses ten-year 19 renewals for three recycling market development zones: 20 Fresno, Madera, and Placer county. 21 Throughout the last ten years zone administrators 22 and staff have provided technical and financial assistance 23 to over 100 companies in these zones. Over \$5.4 million 24 in RMDZ loans have been used by manufacturing within these

25 zones to divert materials from California landfills.

- 1 Fresno County's zone administrator, Leslie Kline,
- 2 who's here today, has coordinated 17 jurisdictions, the
- 3 whole county, in renewing this zone. Her department plans
- 4 to use the RMDZ program for something new in addition to
- 5 what they are already doing.
- 6 An abundance of pine needles and brush will soon
- 7 be ground into mulch and used by a local ski resort as an
- 8 alternative to hay for slope insulation. If this test
- 9 works, homeowners near the ski resort will have found a
- 10 way to manage this material through market development
- 11 rather than relying on disposal.
- 12 The Madera County Zone, which has also been very
- 13 active, looks forward to continue using this program to
- 14 create jobs in one of California's most chronically
- 15 unemployed regions.
- 16 In Placer County the zone administrator, who may
- 17 be here, Bobbi Park, works in collaboration with many
- 18 regional and statewide partners through the Placer County
- 19 Business Consortium. This advocacy group provides
- 20 communications between the county, its cities and the
- 21 business community.
- 22 With help from the RMDZ program, Placer County
- 23 has also partnered with Sierra College's SBDC to develop a
- 24 20-part patent process training program for inventors to
- 25 help them -- help and encourage them through this often

- 1 complicated process.
- 2 These three zones are due to expire at the end of
- 3 this month. So that they may continue using RMDZ
- 4 services, staff recommends that the Board approve Option 1
- 5 for each zone, granting three ten-year renewals. The
- 6 resolution numbers are 47, 48 and 49.
- 7 Thank you.
- 8 CHAIRPERSON PAPARIAN: Thank you.
- 9 Any questions?
- 10 Did you want to add anything, Ms. Kline? Now, I
- 11 know you're doing good work there.
- 12 And we appreciate you pointing out the geography
- 13 of California in the agenda item, the geographic center of
- 14 California being in Madera County.
- 15 COMMITTEE MEMBER MARIN: I don't have a question,
- 16 but I have a comment. Because I had heard about this
- 17 particular effort of the pine needles, their finding of
- 18 great use for that, I want to go and visit that particular
- 19 program. I don't know when staff mentioned it to me. But
- 20 I think it's pretty remarkable, you know, when we have a
- 21 resource that now we're finding a better use, that I
- 22 just -- I do have to commend you for that. I think it's
- 23 brilliant. So thank you very, very much.
- I'll be moving the item, Mr. Chairman, if you
- 25 need a motion.

9

CHAIRPERSON PAPARIAN: We have three agenda 2 items. Can we take them all at once? CHIEF COUNSEL CARTER: It might just be more 4 careful if you take one at a time then. And then there's 5 no confusion as to --CHAIRPERSON PAPARIAN: Okay. So Chair Marin 6 7 moves Resolution 2005-47. COMMITTEE MEMBER MULÉ: Second. 8 CHAIRPERSON PAPARIAN: And there's been a motion 10 and a second. Call the roll. 11 SECRETARY KUMPULAINIEN: Marin? 12 13 COMMITTEE MEMBER MARIN: Aye. 14 SECRETARY KUMPULAINIEN: Mulé. 15 COMMITTEE MEMBER MULÉ: Aye. SECRETARY KUMPULAINIEN: Paparian? 16 CHAIRPERSON PAPARIAN: Aye. 17 And then --18 COMMITTEE MEMBER MARIN: -- 48. 19 20 CHAIRPERSON PAPARIAN: -- there's a motion on 48 21 from chair Marin. COMMITTEE MEMBER MULÉ: Second. 22 23 CHAIRPERSON PAPARIAN: Seconded by Member Mulé. 24 We'll substitute the previous roll call. Board Chair Marin also moves Resolution 2005-49. 25

- 1 COMMITTEE MEMBER MULÉ: Second.
- 2 CHAIRPERSON PAPARIAN: Seconded by Mulé.
- 3 And we'll substitute the previous roll call on
- 4 that.
- 5 So we have three resolutions, which all can go on
- 6 consent.
- 7 DEPUTY DIRECTOR WOHL: Okay. The next item is
- 8 Agenda Item 13 or C on your Committee agenda.
- 9 Consideration of the scoring criteria and evaluation
- 10 process for the Sustainable Building Tire Grant Program,
- 11 Fiscal Year 2004-2005.
- 12 And Kristen McDonald will present.
- 13 MS. McDONALD: Good afternoon, Chair Paparian and
- 14 Committee members. I'm Kristen McDonald with the Board's
- 15 Sustainable Building Program.
- 16 This agenda item asks for your consideration of
- 17 the Sustainable Building Tire Grant Scoring Criteria and
- 18 Evaluation Process.
- 19 At the May 2003 Board meeting the Board adopted
- 20 the revised five-year plan, second addition, covering
- 21 fiscal years 2003 through 2008. This plan provided a
- 22 funding allocation of \$300,000 for fiscal year '04-'05 to
- 23 the Sustainable Building Program to assist in the
- 24 development of markets and new technologies for California
- 25 waste tires.

- 1 This grant solicitation is available to state and
- 2 local government agencies and nonprofit organizations. Of
- 3 the \$300,000 available for solicitation, each jurisdiction
- 4 will be allowed to apply for -- to submit one application
- 5 for a maximum of \$75,000 and will need to receive a
- 6 minimum score of 75 points out of 100 to be eligible for
- 7 potential funding.
- 8 The evaluation process is fairly standard. The
- 9 proposals will be scored, ranked and awarded on a
- 10 competitive basis based on their score.
- 11 The grants are intended to advance the use of
- 12 California waste tires products in sustainable building
- 13 projects and encourage the creative application and
- 14 inclusion of waste tire products into construction
- 15 projects, both indoors and outdoors.
- We intend to bring the award item for your
- 17 consideration at the June Board meeting.
- With that, staff recommends adoption of
- 19 Resolution 2005-50, consideration of the scoring criteria
- 20 and evaluation process for Sustainable Building Tire Grant
- 21 Program, Fiscal Year '04-'05.
- 22 CHAIRPERSON PAPARIAN: Question?
- Board Member Mulé.
- 24 COMMITTEE MEMBER MULÉ: Yes. Kristen, is this
- 25 the first year we're doing this or the second, this

12

- 1 particular grant?
- 2 MS. McDONALD: We -- this is the first year for a
- 3 grant solicitation -- a competitive grant solicitation
- 4 with these funds. We did a competitive contract RFP with
- 5 them with a combination of IWMA money and tire money the
- 6 first year that we got the tire money. And then we've
- 7 pretty much just done direct grants, so noncompetitive
- 8 grants, the previous years.
- 9 COMMITTEE MEMBER MULÉ: Right. And when we did
- 10 the noncompetitive grants, that was with the IWM funds,
- 11 correct?
- 12 MS. McDONALD: That was with the tire funds.
- 13 COMMITTEE MEMBER MULÉ: Oh, that was with tire
- 14 funds?
- MS. McDONALD: Um-hmm.
- 16 COMMITTEE MEMBER MULÉ: So how many years have we
- 17 been doing this particular grant with tire funds?
- MS. McDONALD: I think 2002 was when we got our
- 19 first award. I can double check on that. But I think it
- 20 was April of 2002 was when we went for our contracts.
- 21 COMMITTEE MEMBER MULÉ: Right. And so this is
- 22 the first year we're just doing like a completely
- 23 competitive grant process?
- MS. McDONALD: Yes.
- 25 COMMITTEE MEMBER MULÉ: Okay. And just as far

- 1 as -- how many grant applications have we received in the
- 2 past when it was noncompetitive?
- 3 MS. McDONALD: When it was noncompetitive? We
- 4 actually did them with local governments and state
- 5 agencies. So we kind of sought them out and had them do
- 6 projects with tires. Part of that is because when we had
- 7 the contracts the first time, we had a really difficult
- 8 time. There's not a lot of products that are out there,
- 9 building products that are made with waste tires. And
- 10 specifically with California waste tires, which is a
- 11 requirement of this.
- 12 And so our contractors had a really difficult
- 13 time finding creative uses for building projects --
- 14 building projects. So we found state agencies that
- 15 were -- that could use them for specific purposes. And
- 16 that's kind of what we did up until now. So we're trying
- 17 the competitive market again.
- 18 COMMITTEE MEMBER MULÉ: All right. Thank you.
- 19 CHAIRPERSON PAPARIAN: Chair Marin.
- 20 COMMITTEE MEMBER MARIN: Yeah, Mr. Chairman, one
- 21 of the things that I wanted to ask was about the Building
- 22 Materials Emission Study that -- how would that relate
- 23 to what we're attempting to do right now?
- Oh, go ahead.
- 25 RECYCLING TECHNOLOGIES BRANCH MANAGER ORR: This

14

- 1 is Bill Orr, Recycling Technologies Branch.
- 2 Does that one work?
- 3 Bill Orr, Recycling Technologies Branch.
- 4 In terms of how it relates to the Building
- 5 Materials Emissions Study, if you look in the criteria it
- 6 actually indicates that for indoor products that the
- 7 application should focus on areas that have large volume
- 8 and good ventilation, and that's based on the findings of
- 9 that study. And in the -- and in addition to that, we're
- 10 currently conducting a follow-up study with OEHHA and the
- 11 Department of Health Services to do additional testing.
- But how it's addressed here is through that
- 13 requirement that they focus on certain applications for
- 14 interior use.
- 15 COMMITTEE MEMBER MARIN: Okay. Thank you.
- 16 CHAIRPERSON PAPARIAN: Let me just -- in the past
- 17 we've had IWMA money to do either noncompetitive grants or
- 18 combined in some way. You know, we don't have any IWMA
- 19 money available at the moment for this, right?
- MS. McDONALD: Right.
- 21 CHAIRPERSON PAPARIAN: Okay. And, you know, who
- 22 knows what the situation may be in the future, whether we
- 23 have available funds or not.
- 24 If we had available funds from redirect this
- 25 year, is it possible to get some IWMA funds into this

15

- 1 program, or would we have to look at next year?
- 2 DEPUTY DIRECTOR WOHL: I think -- depending if we
- 3 were to know fairly soon, we would like to be able to
- 4 modify this one so that we could potentially add some.
- 5 We've done it in the past where we've had a combination of
- 6 funds. And then we would -- we could do a more holistic
- 7 view of green building, which is a little better than just
- 8 focusing on tires. But there would be a point -- I think
- 9 we're shooting for June. So there would be a point where
- 10 if -- if we knew, we could just go out for a larger
- 11 amount.
- 12 CHAIRPERSON PAPARIAN: Yeah, it seems like this
- 13 would be a natural one for that because of the, you know,
- 14 combination of products that are used in the building
- 15 environment.
- 16 Okay. Anything else on this?
- 17 COMMITTEE MEMBER MARIN: You know, I don't know
- 18 how we set the amount of \$300,000. I don't know whether
- 19 it's too much or too little. I mean I understand -- I
- 20 really don't know whether this is going to be
- 21 oversubscribed, or do we anticipate -- I don't know what
- 22 \$75,000 will do to an entity. You know, probably one
- 23 project, very minute. I don't know.
- 24 For me in -- I'm so sorry, Mr. Chairman. But I
- 25 always go back to how will we know that if we spend

- 1 \$300,000 -- and I know that what we're attempting to do is
- 2 create a market for this. But what I'm always puzzled by
- 3 is how then do we know that this was successful? How many
- 4 tires are we trying to get rid of by promoting this? Or
- 5 maybe that's not even an issue. But I'd like to know how
- 6 will we know -- how will we be able to evaluate that this
- 7 was a successful expenditure of \$300,000, even in the
- 8 small amounts of 10,000 or 75,000? How would we know
- 9 that?
- 10 MS. McDONALD: We're -- they will be providing
- 11 evaluation reports at the end. And I think we talked
- 12 about this a few Board meetings ago when we brought some
- 13 stuff in front of you. For the next five years, they'll
- 14 be required to kind of give us some information on how
- 15 it's held up; the availability of the products; the ease
- 16 of finding it, installing it, maintaining it; you know,
- 17 how it's received by -- at least for our parks and rec 1)
- 18 how it was received by the people who came to the parks
- 19 and -- so that's kind of how we're trying to evaluate some
- 20 of it, is --
- 21 COMMITTEE MEMBER MARIN: Do we ourselves have a
- 22 goal?
- DEPUTY DIRECTOR WOHL: Sure. Maybe I can add,
- 24 that the original amount is set through the five-year tire
- 25 plan process. So they make a determination there. They

- 1 have increased it slightly each year. We have -- you
- 2 know, we have several kind of things we're looking at.
- 3 We're looking at making sure that these tire products
- 4 perform the way they're supposed to, so then we feel a
- 5 little bit more comfortable pushing them to organizations.
- 6 So that's part of what Kristen talking about. We're going
- 7 to get some evaluation: Did it perform as well? Did it
- 8 last longer? Things like that. Then we can really make
- 9 those better selling points.
- 10 I think an example though to say is that -- like
- 11 last year, we gave I think it was a hundred and -- or it
- 12 resulted in \$150,000 of the Youth Authority buying
- 13 tire-derived mats. We didn't give them all that money,
- 14 but they in addition added to that. As part of that, they
- 15 went to one of our RMDZ companies and grant companies and
- 16 bought that product from them. So what we find out is,
- 17 you know, we do know how many tires were used. We also
- 18 know that we helped out a company, you know, that may be
- 19 struggling in that situation. And also got somebody --
- 20 you know, a big purchaser familiar with that product.
- 21 So it's kind of a win in a lot of different ways.
- 22 But, yeah, we are able to go back, depending on what they
- 23 buy, and calculate how many tires that is. But what we're
- 24 trying to do is kind of increase the market so that
- 25 they're -- they're willing to go out and buy these

- 1 products on their own eventually. And that's our goal.
- 2 COMMITTEE MEMBER MARIN: So maybe -- and I was
- 3 going to interrupt you. I'm glad I didn't. But one of
- 4 the things that I'm looking for every time we are going to
- 5 be granting monies in one way or another, if this is going
- 6 to be a research project -- because what we're attempting
- 7 to do is develop a market, then how are we going to
- 8 evaluate this research? What will make it -- you know, if
- 9 we spent \$300,000, what are we getting from that, if it is
- 10 going to be a market increase of 2 percent -- however, I'm
- 11 looking for ways -- how do we know -- what are the results
- 12 that we're looking for?
- 13 COMMITTEE MEMBER MULÉ: Measurable outcomes.
- 14 COMMITTEE MEMBER MARIN: Yeah, that's -- and I'm
- 15 sorry, Mr. Chairman, but -- and I'm sorry, but that's one
- 16 of the things that I want to ask and I'm going to ask
- 17 every time. And I don't mean to put you on the spot, and
- 18 I'm so sorry about that. But I think that if we push
- 19 forward with -- we're asking taxpayers of California to
- 20 spend \$300,000. What are we going to give them at the end
- 21 of the day for that? And if it is the way -- you know, at
- 22 the end of this expenditure we're going to be able to
- 23 increase the market of used tires in five years by 10
- 24 percent, and that is our goal, we may or may not achieve
- 25 that, but it's something that we are looking forward for.

- 1 So -- it's beyond this particular program. Okay?
- 2 But I don't have a problem with this particular
- 3 item, Mr. Chairman. It's just the bigger picture that I
- 4 want everybody to move toward.
- 5 DEPUTY DIRECTOR WOHL: And we're definitely
- 6 interested in measurement. And in fact, you know, when we
- 7 brought that market development action plan forward, ever
- 8 since then we've been working on a measurement system.
- 9 And we have three programs in pilot right now, green
- 10 building being one of them.
- 11 And so we're looking at measurements and then
- 12 even taking them, you know, through -- there's a NERC
- 13 calculator out there to figure out, you know, what are
- 14 they doing as far as greenhouse gases, what are they doing
- 15 about saving energy, whatever; and trying to translate our
- 16 day-to-day actions into those. You know, it's a little
- 17 more difficult with markets. But we understand the need
- 18 and your concern with trying to tie that down. So we are
- 19 working on that.
- 20 COMMITTEE MEMBER MULÉ: If I can, Mr. Chair.
- 21 CHAIRPERSON PAPARIAN: Go ahead.
- 22 COMMITTEE MEMBER MULÉ: Thank you, Mr. Chair.
- 23 Patty, and I think the example that you just gave
- 24 of last year and the Youth Authority purchasing from a
- 25 company that we've supported through RMDZ, I mean that's

- 1 exactly the kind of outcome -- measurable outcome that we
- 2 want to see. And I think that's what Board Chair is
- 3 saying. And I completely agree with you. I think
- 4 everything we do we should be able to measure it in some
- 5 way, shape or form, to the best of our ability, because we
- 6 do have a responsibility to let the taxpayers of this
- 7 State know how their money is being spent.
- 8 So I completely agree with you. And it sounds
- 9 like you're doing it, you know, you are measuring the
- 10 results. But I think maybe we just -- you know, we just
- 11 need to continue to see those evaluation reports to see
- 12 how successful we've been.
- DEPUTY DIRECTOR WOHL: Yeah. And it might be the
- 14 timing, you know. For example, this is the process for
- 15 this one, and until they buy the products and we see what
- 16 happens, we don't know. But maybe we should be talking
- 17 about last year's what we had got out of it so that you
- 18 can sea the value to continue throughout. So we'll make a
- 19 point of doing that.
- 20 CHAIRPERSON PAPARIAN: Okay. Thank you.
- 21 COMMITTEE MEMBER MULÉ: With that, I --
- 22 CHAIRPERSON PAPARIAN: Go ahead, yes.
- 23 COMMITTEE MEMBER MULÉ: -- yeah, I'd like to move
- 24 Resolution 2005-50.
- 25 COMMITTEE MEMBER MARIN: Second.

- 1 CHAIRPERSON PAPARIAN: Okay. It's been moved and
- 2 seconded.
- 3 We'll substitute the previous roll call and -- I
- 4 think we can put this one on consent.
- 5 DEPUTY DIRECTOR WOHL: Okay. Then our third
- 6 item, which is Agenda Item 14, Committee Item D,
- 7 consideration of a report to the Legislature: Plastic
- 8 Trash Bag Program and a Comprehensive Approach to Film
- 9 Plastic Diversion.
- 10 And Mike Leaon will present.
- 11 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- 12 Thank you, Patty.
- Good afternoon, Mr. Chairman, Committee members.
- Before I start my presentation, we do have a
- 15 handout we'd like to distribute. It's a list of specified
- 16 changes that staff will be asking the Committee to adopt
- 17 as a part of the report. And I will be covering these
- 18 changes in my presentation.
- 19 We also have a hard copy available at the back of
- 20 the room.
- 21 (Thereupon an overhead presentation was
- 22 Presented as follows.)
- 23 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- Okay. I'll start my presentation. And I'd like
- 25 to begin by looking at the data from the 2003 Waste

22

- 1 Characterization Study. That report demonstrated that
- 2 plastics is 9.5 percent of the overall disposed waste
- 3 stream. This is an increase from 8.9 percent in 1999.
- 4 Plastics category is the fourth largest disposed category
- 5 in California landfills.
- --00--
- 7 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- 8 Regarding film specifically, film is about half
- 9 of the plastics waste category itself. And the largest
- 10 categories within film are other film, which was 21
- 11 percent; plastic trash bags at 10 percent; non-commercial
- 12 and industrial packaging film, which is transport
- 13 packaging such as shrink wrap, bubble wrap and mattress
- 14 bags, was 7.62 percent; plastic grocery bags and
- 15 merchandise bags was 3.8 percent; and other film products
- 16 such as ag film and construction film was 2.4 percent.
- 17 But what I think these numbers illustrate is that
- 18 plastics is a large component of the waste stream. Film
- 19 itself, about 4 percent -- well, over 4 percent -- and it
- 20 is an important category of material for us to be focusing
- 21 on collecting and recycling.
- --000--
- 23 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- 24 Regarding the report itself. This report was
- 25 originally due to the Legislature in 2001. However, the

- 1 Board decided to defer the report pending the results of
- 2 the plastics white paper process. That paper was
- 3 developed with significant input from stakeholders through
- 4 2002.
- 5 The report recommended that a more comprehensive
- 6 solution be found for managing plastic film and also
- 7 recommended the repeal of the Trash Bag Law. The Board
- 8 accepted the plastics white paper report at its June 2003
- 9 meeting, and at that time made a policy decision not to
- 10 repeal the Trash Bag Law until there was a more
- 11 comprehensive solution for managing film in place.
- 12 Subsequent to that, the Board staff updated and
- 13 revised the trash bag legislative report and released a
- 14 revised version in August of 2004. That version of the
- 15 report included an expanded certification program for all
- 16 film plastics. And noncompliant companies through that
- 17 certification would become subject to a mill fee.
- 18 --000--
- 19 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- 20 There was a significant controversy surrounding
- 21 those recommendations with the stakeholders.
- 22 Consequently, Board staff held a workshop on October 27th,
- 23 2004. And stakeholders provided the following feedback:
- 24 They would like the Board to eliminate the individual
- 25 company certification, not pursue a minimum content

- 1 program; and felt that instead the Board's efforts were
- 2 better focused on voluntary efforts to increase film
- 3 collection and recycling, and to focus on open loop
- 4 recycling opportunities such as plastic lumber.
- 5 --00--
- 6 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- 7 Taking that feedback into account, staff did
- 8 revise the report and included a voluntary approach. And
- 9 this report was released on December 17th of 2004. And
- 10 the voluntary approach that staff was recommending is to
- 11 develop and negotiate a memorandum of understanding with
- 12 key stakeholders. And these MOU's would set forth short,
- 13 medium and long-term goals to increase the collection and
- 14 recycling of film plastics. And we feel the MOU's provide
- 15 structure and clear lines of responsibility for the
- 16 voluntary approach and we feel that it's very important
- 17 that that be included.
- 18 As a contingency measure the report also includes
- 19 being imposition of a mill fee in the event that we're
- 20 unsuccessful in negotiating MOU's, or that the goals set
- 21 forth in those MOU's are not met. The mill fee would be
- 22 used to fund programs and projects to increase film
- 23 collection and recycling.
- 24 However, I do want to emphasize that the report
- 25 that's before the Board today is conceptual in nature and

- 1 that there will be opportunity for further public input
- 2 during the legislative process.
- 3 ---00--
- 4 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- 5 I'd like to summarize some of the comments we
- 6 received on the latest draft of the report.
- 7 Concerning the MOU concept itself, there was
- 8 concern that the process to develop them is not clear and
- 9 that there was not enough time given to develop them. And
- 10 I'll respond to that in more detail a little bit later in
- 11 my presentation. But we did agree that we needed to
- 12 provide more clarity there.
- 13 Also, questions on: What authority does the
- 14 Board have to require participation? What about conflict
- 15 resolution process? And a response to that, since we
- 16 moved away from the certification, we wouldn't require any
- 17 one individual company to participate. Though we would
- 18 like to engage stakeholders to help us bring in the key
- 19 players that are needed to make the MOU successful.
- 20 As far as conflict resolution, we intend to use a
- 21 consensus-building process. We would not be averse to
- 22 bringing in a third-party facilitator. And, if necessary,
- 23 if there were significant issues, we could bring those
- 24 back before the Board before deferring to the
- 25 implementation of a mill fee.

- 1 Also had comments on it wasn't fair to punish
- 2 companies for nonperformance of a few others or the MOU is
- 3 not enforceable. And we feel these comments are more
- 4 germane to individual product manufacturer certification,
- 5 and we want to move away from that concept with the MOU's.
- --00--
- 7 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- 8 Regarding the mill fee, there were questions
- 9 about: What will it be used for? How will the mill fee
- 10 be collected? Will importers be subject to the fee? And
- 11 there was also concern that maybe this is just a pretext,
- 12 the MOU process, and what the Board really wants is to
- 13 impose the fee.
- 14 And I respond to you those -- the mill fee would
- 15 be used for increasing plastic and film -- plastic film
- 16 collection and recycling in California. The mill fee
- 17 would be collected at the manufacturer, distributor, and
- 18 wholesaler level. We would not want to collect the fee at
- 19 the retail level. And if we had to implement that
- 20 contingency, we may engage the Board of Equalization to
- 21 help us set up the collection of that fee.
- --000--
- 23 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- 24 We do envision that importers would be subject to
- 25 the fee. And we believe we can capture them at the

- 1 wholesaler level.
- 2 And regarding to that last point, you know, I
- 3 want to emphasize that the Board has been committed to a
- 4 public process and we continue to be committed to the
- 5 public process. And we are indeed sincere that we want to
- 6 negotiate successful MOU's.
- 7 --00--
- 8 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- 9 Some other comments concern the use of
- 10 post-consumer material in film products, a lack of
- 11 availability of that post-consumer material. And
- 12 collecting and cleaning the post-consumer material is
- 13 expensive. And I think those questions actually
- 14 illustrate that there is a problem in the infrastructure
- 15 and we need to address that problem.
- In regard to the use of post-consumer material,
- 17 again we would not be requiring any product used
- 18 post-consumer material in this approach.
- 19 Regarding the biodegradable exemption, that
- 20 exemption is a relic of the first iteration of the report
- 21 that we released last August. And we no longer feel it's
- 22 really germane to the voluntary approach that we're using.
- 23 So we are recommending that that exemption be removed.
- 24 And, finally, we had some comments that the MOU
- 25 process wouldn't give credit for source reduction. I

- 1 don't think that's necessarily the case. I think we would
- 2 definitely like to look at source reduction opportunities.
- 3 And we certainly applaud and encourage the innovation on
- 4 the part of companies such as Clorox, which has introduced
- 5 a new light-weighted bag. And I think we can look for
- 6 roles for source reduction in the MOU process.
- 7 --00--
- 8 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- 9 Before moving on, there was significant concern
- 10 about public input. And, again, we are committed to that
- 11 process. And I just wanted to take a minute to reflect on
- 12 the process that we have engaged in in the past.
- 13 Concerning film management, we had a series of
- 14 four workshops with stakeholders, and there was extensive
- 15 public input into the white paper.
- We held a workshop in July of 2003 focused on
- 17 plastic film collection.
- 18 We held a workshop in October of 2003 where we
- 19 brought together processors and trash bag manufacturers to
- 20 examine the issues surrounding the use of post-consumer
- 21 material, sourcing it, quality problems.
- In October 2004 we held a workshop, again to
- 23 refocus our efforts on how can we more effectively collect
- 24 plastic film. We've had several follow-up workshops since
- 25 that time. And of course we have our monthly interested

- 1 parties meetings as well.
- 2 Concerning the report itself, there was a
- 3 workshop held in January of 2002. At that time the main
- 4 issue was the post-consumer content requirement: Should
- 5 it be increased or should it be left the same? The
- 6 conclusion reached at that workshop was that it was not
- 7 feasible to increase the minimum content requirement.
- 8 Subsequent to that of course the Board deferred
- 9 the report pending the white paper. Then August 2004
- 10 staff released the revised version of the draft report.
- 11 --000--
- 12 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- 13 And this brings us to staff's recommendation.
- 14 And you can follow along with that handout. The slide
- 15 mirrors that handout.
- 16 Staff is asking that the Committee adopt Option 2
- 17 with the following specific changes: That the
- 18 biodegradable exemption language be eliminated from the
- 19 report; and that staff clarify the report regarding time
- 20 lines for suspension and repeal of the Trash Bag Law; and
- 21 that the Board be granted the authority to suspend the law
- 22 and repeal the law upon the execution of the MOU's.
- 23 Also we're recommending that the report be
- 24 revised to allow the Board to retain the authority on the
- 25 number of MOU's that will be negotiated and film products

- 1 covered in those MOU's. We recognize that we can't have
- 2 one MOU that's going to cover all film products. That
- 3 would be impractical. And that we also need to have some
- 4 initial success and we need to focus on film products
- 5 where we think we're going to achieve success and increase
- 6 collection and recycling.
- 7 And, finally, we'll revise the report to clarify
- 8 those timeframes for the MOU process.
- 9 --000--
- 10 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- 11 Next steps through 2005. Should the Board adopt
- 12 the report, we would make those changes to the report and
- 13 any additional changes that the Board may direct and
- 14 submit the report to Cal EPA. Cal EPA would then transmit
- 15 the report through the Governor's office to the
- 16 Legislature. And then the Legislature could act on the
- 17 recommendations in the report. And Of course there's a
- 18 whole public process involved with that. The bill would
- 19 have to be passed by the Senate and the Assembly, then
- 20 signed by the Governor before it becomes law.
- 21 We're hoping that that will happen and that we
- 22 will have a bill in place come October 2005.
- --00--
- 24 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- To go -- and I apologize. This slide is a little

- 1 out of focus. But just to look at the timeline in a
- 2 little more detail, I did want to take the chance of try
- 3 and provide additional clarity on what we're talking
- 4 about.
- 5 The adoption of the legislation would take us
- 6 through October of this year, of 2005. And we feel that
- 7 we can begin informally working on developing the MOU's
- 8 before there's actually legislation in place. Then the
- 9 timeline calls for the MOU's to be negotiated and signed
- 10 by the end of 2006. But if we begin the process
- 11 informally right away, that gives us a 20-month window to
- 12 negotiate the MOU's. It's my understanding that the --
- 13 MOU took about a year to negotiate. And if we focus on
- 14 plastic film products where we think we're going to have
- 15 success, I think that's ample time to successfully
- 16 negotiate those MOU's.
- 17 The implementation phase would follow for a
- 18 period of two years, 2008 and -- 2007 and 2008. And since
- 19 we're using our waste characterization study as our
- 20 measuring stick, that study is -- the field studies
- 21 for the next waste characterization study are scheduled to
- 22 begin July 2008 and the field studies will be completed by
- 23 July of 2009.
- 24 At that point the report would have to be
- 25 prepared. It would probably take us into the fall of

32

1 2009. I think we would need to take some time to evaluate

- 2 the MOU's using that data. And I would anticipate that
- 3 would take us into the spring of 2010. And at that point
- 4 we'd begin looking at what are our other opportunities for
- 5 extending these MOU's, negotiating additional MOU's.
- 6 So I think what this timeline demonstrates is
- 7 that it really is important for us to begin this process
- 8 now. A further delay in the process could push back
- 9 actual implementation of programs by another two to three
- 10 years.
- 11 --000--
- 12 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- So, in summary, this report puts forth a
- 14 conceptual approach for managing film plastic. I want to
- 15 emphasize again that there will still be plenty of
- 16 opportunity for additional public input during the
- 17 legislative process. The implementation details will be
- 18 worked out through the interested parties process.
- 19 And one more thing that I did want to add and
- 20 emphasize today: Success is not implementing a mill fee.
- 21 Success is increasing film plastic collection and
- 22 recycling in California through a voluntary collaborative
- 23 process, and we are committed to that.
- 24 That concludes my presentation. Thank you.
- 25 CHAIRPERSON PAPARIAN: Thank you.

- I do have a few speakers.
- 2 Okay. I have four speakers. Dan de Grassi from
- 3 Santa Cruz County Department of Public Works, followed by
- 4 Pete Price, Scott Smithline and Laurie Nelson. And it
- 5 looks like we may get one or two more.
- 6 Okay. Go ahead.
- 7 MR. de GRASSI: Yes. My name is Dan de Grassi.
- 8 I'm with the Santa Cruz County Department of Public Works.
- 9 I'm also the county liaison to the Central Coast Recycling
- 10 Market Development Zone.
- 11 This past fall we began talking about the need in
- 12 the Central Coast for a facility to deal with the acres
- 13 and acres of ag film plastic that we get coming into our
- 14 landfills. We would be very much supportive I think of
- 15 having such a facility that could serve the Central Coast,
- 16 if not located there. And I'm here to speak in support of
- 17 the staff recommendation.
- 18 Thank you.
- 19 CHAIRPERSON PAPARIAN: Okay. Thank you.
- 20 Pete price.
- 21 MR. PRICE: Thank you, Mr. Chairman, members.
- 22 Pete Price for Poly America.
- 23 Before I make my comments I'd like to respond to
- 24 the -- or pick up on what the first gentleman said.
- 25 Poly America used to collect a large amount of ag

- 1 film in California and backhaul it to its facility in
- 2 Texas. And we no longer do that because the ag film that
- 3 is collected is going to other users, mainly --
- 4 exclusively, I believe, composite lumber. So I think we
- 5 would welcome anything that would lead to the collection
- 6 of more ag film because it's causing a landfill problem.
- 7 I assume you'd have a ready market in the composite lumber
- 8 industry for more ag film.
- 9 I first want to say -- I want to thank the staff
- 10 for all the work they've done. Poly America's been
- 11 involved in this process from the beginning. And it's
- 12 been a long process, but things have changed. And I want
- 13 to acknowledge that this proposal before you now we think
- 14 is, you know, substantially better. It acknowledges that
- 15 we can solve this in a more voluntary way, asking industry
- 16 what works best. And so we want to try to help make it
- 17 work.
- 18 I do want to raise just a couple of issues and --
- 19 actually I think Michael clarified a couple of things in
- 20 his comments just today.
- 21 Let me say, first, regarding the mill fee, it was
- 22 Poly America, if not others, that made the point that --  $\rm I$
- 23 understand the difficulty of developing an MOU with
- 24 numerous participants and then having to determine
- 25 individually who complies and who doesn't, as opposed to

35

- 1 whether the MOU overall has been met. But from the other
- 2 side, it's -- just on its face it seems to us unfair if
- 3 one participant does do their part in the MOU and is still
- 4 assessed a mill fee because others perhaps might not. So
- 5 we'd ask you to think carefully about that. And if this
- 6 does come to pass, try to figure out a way to minimize
- 7 that possible impact.
- 8 The existence of the mill fee does lead me to my
- 9 second point, which Michael did address. And that's
- 10 suspending versus repealing the Trash Bag Law. And I
- 11 guess I just want to clarify here, because I won't make my
- 12 points if -- when you say -- when an mOU is executed, as I
- 13 see it you spend some time working with the potential MOU
- 14 signers, participants. At some point you reach a stage
- 15 where you've got some folks willing to sign on to the MOU.
- 16 That's what I call executing an MOU. Is that -- if that's
- 17 what you mean and you would then --
- 18 CHAIRPERSON PAPARIAN: Looks like staff is
- 19 nodding that that is the case.
- 20 MR. PRICE: Yeah, right.
- 21 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- 22 Yes, that is our view, that it would be executed
- 23 when it is signed by the parties to agree to it and the
- 24 Board.
- MR. PRICE: Well, we -- I appreciate that, and I

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- 1 think that's a substantial step forward from our
- 2 perspective. So we would support that proposal.
- 3 The last point, which Michael also may have
- 4 addressed -- but I do want to take one minute just to
- 5 speak on this. The idea of applying an MOU to trash
- 6 bags -- and in the report in print -- not the changes you
- 7 mentioned, David -- in print, it does mention in Table 3
- 8 five categories that would be subject on an MOU, and one
- 9 of those is trash bags. I believe the proposal now is to
- 10 stay silent or leave open what kinds of products would be
- 11 subject to an MOU. I only want to make this point:
- 12 You're going to have a very -- we're going to
- 13 have a very difficult time fulfilling any MOU for trash
- 14 bags for this reason:
- We know -- because we've been going through this
- 16 process for several years because of this fact, we know
- 17 that meeting recycled content requirements in trash bags
- 18 is very difficult, not only because we've lost a lot of
- 19 the supply that we've in previous years had available to
- 20 us, but because, you know, in retrospect 12 or 13 years
- 21 after this law was passed I think we now know it would be
- 22 tough to find a film plastic product more difficult to use
- 23 recycled content in than trash bags. So recycled content
- 24 is probably off the table in an MOU.
- 25 Source reduction's probably off the table. I

- 1 mean most companies are making these bags as thin as they
- 2 can without losing the integrity of the product.
- 3 And, thirdly -- and trash bags are unique in this
- 4 sense -- I don't know how you'd divert a trash bag from
- 5 the landfill. Unlike any other product, it's sole purpose
- 6 is to go to the landfill.
- 7 So our only concern -- we're happy to work with
- 8 you, but we're having a hard time figuring out what we do
- 9 to meat an MOU for trash bags. So we'll continue talking
- 10 with staff as to how that might be worked out. But I do
- 11 think an MOU just for trash bags would be kind of
- 12 inherently difficult.
- 13 The last thing I want to say is we -- Poly
- 14 America manufactures other products, film plastic
- 15 products, and we're happy to work on an MOU process with
- 16 those. Frankly, most of the recycled content we have
- 17 collected over the years has gone into those other
- 18 products because they are more forgiving. And so we do
- 19 want to work with you on those.
- 20 And with that I'll conclude my comments. Thank
- 21 you.
- 22 CHAIRPERSON PAPARIAN: Thank you.
- 23 Scott Smithline.
- 24 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- 25 Mr. Chairman, can I respond just briefly?

38

- 1 CHAIRPERSON PAPARIAN: Yeah, go ahead.
- 2 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- 3 In regard to a trash bag MOU, staff is not
- 4 envisioning a separate MOU for trash bags. Though we
- 5 would like the trash bag manufacturers to continue to
- 6 participate in the process and look at appropriate roles
- 7 for them to participate in other MOU's.
- 8 CHAIRPERSON PAPARIAN: Okay.
- 9 Go ahead.
- 10 MR. SMITHLINE: Chair Paparian, Board Member Mul
- 11 and Chair Marin. Good afternoon. I'm Scott Smithline
- 12 with Californians Against Waste.
- 13 We support the staff recommendation, including
- 14 the recommended changes on this item.
- 15 I think it's important just to take a step back
- 16 and remember why we're here. We have -- we do have a
- 17 significant problem that's been outlined by your staff
- 18 with film plastics and plastics in general going into the
- 19 landfills. And unfortunately it seems to be increasing,
- 20 the amount of plastic going into the landfills. And they
- 21 are one of the materials with the lowest recycling rate.
- 22 So I think it's very important that we're here discussing
- 23 this item.
- I think the good news is is that -- we really I
- 25 think should be celebrating a little bit here today. I

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- 1 think this represents a significant accomplishment, what
- 2 we're discussing here today. And I think that is also in
- 3 great part due to leadership of Board Member Mulé. We
- 4 have been in -- Californians Against Waste has likewise
- 5 been in this process for some time. And we very much
- 6 appreciate your input and help guiding all the
- 7 stakeholders through this process.
- 8 So, anyways, I think it is significant that what
- 9 we all have come up with is a collaborative voluntary-type
- 10 program as opposed to a top-down regulatory approach.
- 11 That was where this process had been leading for some
- 12 time.
- 13 However, I think we need to be careful to not try
- 14 and solve all of the problems that may emerge in this
- 15 process before we really have a process in front of us.
- 16 The industry in their letters I think -- I must have read
- 17 15 of them -- raised many valid points. And they've
- 18 outlined a lot of the challenges that we will all face to
- 19 implement this program. However, I think to really
- 20 respond to those we are going to need the legitimacy of
- 21 the statutory and regulatory process to move this -- to
- 22 really address those issues. And that's not what we're
- 23 doing here today. This is a report to the Legislature.
- I think collectively what has been outlined is a
- 25 very good solid basic plan to improve how we're handling

- 1 film plastics in the State of California. So I urge you
- 2 to support the staff recommendation and move this forward.
- 3 Thank you.
- 4 CHAIRPERSON PAPARIAN: Thank you.
- 5 Laurie Nelson, followed by Laurie Hansen,
- 6 followed by Tim Shestek.
- 7 MS. NELSON: Mr. Chair and members, Laurie Nelson
- 8 on behalf of the Clorox Company headquartered in Oakland.
- 9 And we have been through a lot of changes with
- 10 staff and with you Board members on this issue. And we
- 11 want you to know that we really appreciate the effort that
- 12 has gone into this approach. The recognition that the
- 13 Trash Bag Law, because of a number of changes in the
- 14 marketplace, technology, materials, is now obsolete and
- 15 the fact that people have come to that recognition we're
- 16 very appreciative of.
- We're also appreciative of the fact that in
- 18 response to comments they're now looking at suspending the
- 19 Trash Bag Law as soon as possible in 2005 and looking at a
- 20 repeal in 2006. And that's important for a number of
- 21 reasons. This company has spent a lot of time and effort
- 22 and money to comply with this. We have spent over half a
- 23 million dollars a year to look for suppliers, sampling,
- 24 lab testing, site testing. And that doesn't even count
- 25 equipment changes. And those resources are limited. So

- 1 the more that we can take it away from obsolete laws and
- 2 focus it on places where you really get a bang for the
- 3 buck, we think it's better for everyone.
- 4 But I want you to know, as mentioned briefly
- 5 earlier, we haven't stopped there, just trying to comply
- 6 with the law. We have stepped up, not just waiting for
- 7 new technology, but we've developed new and innovative
- 8 technology voluntarily. And we have redirected the amount
- 9 of virgin plastic. We've reduced it by a million pounds a
- 10 year. And, in addition, we have also, using fewer bags,
- 11 because what's happened -- this is not a commercial -- but
- 12 the forceflex bags do hold more. And that follows in line
- 13 with what the Board is recommending as far as waste
- 14 reduction.
- 15 And Clorox has a long history of such product
- 16 stewardship, and we will continue with such innovation.
- 17 But, as I said, there are limits to our resources and what
- 18 we can do with that. And we firmly believe that our
- 19 record speaks to repealing the Trash Bag Law.
- 20 And we look forward to addressing the film
- 21 plastic problem on a larger basis. But I want to make two
- 22 comments regarding what the staff is proposing.
- 23 The first is, you might want to relook at the
- 24 timeframe. And I know that people are anxious about this
- 25 and want to get going, but this is an enormous undertaking

- 1 and it cuts across multiple industries. It's the
- 2 agriculture industry, it's industrial, it's medical
- 3 offices where everything is now wrapped in plastic. It's
- 4 homes, it's offices. So you have a really big undertaking
- 5 here. And you may want to relook at your timeframe there.
- 6 And I also think there should be some provision
- 7 in there to allow for goal correction, course correction
- 8 adjustments. As new ideas, technologies develop, I don't
- 9 think there should be the hammer of a mill tax or somebody
- 10 should be penalized for having new ideas.
- 11 And then regarding the mill tax concept, I would
- 12 like to respectfully suggest that perhaps it is not
- 13 necessary to bring the parties to the table. My
- 14 understanding, that the previous programs with carpet and
- 15 paint did not involve such a hammer of the mill tax.
- 16 People have come to the table. We are willing to commit.
- 17 I know that Mr. Price and others are willing to commit.
- 18 We are part of the process. We want to be part of the
- 19 solution, and we're committed to working with you.
- 20 So thank you for your time and your attention.
- 21 Thank you to the staff for the years and years of effort.
- 22 And we look forward to working with you. Thank you.
- 23 CHAIRPERSON PAPARIAN: Thank you.
- Okay. Laurie Hansen, Tim Shestek, and then
- 25 George Larson.

- 1 MS. HANSEN: Good afternoon, Mr. Chairman. I'm
- 2 Laurie Hansen. I'm representing the California Film
- 3 Extruders and Converters Association and the National Film
- 4 and Bag Federation.
- 5 And I'd also like to thank the staff. They have
- 6 worked very hard to put together a voluntary program. And
- 7 Member Mulé, you have done a yeoman's job in getting
- 8 everyone together and we appreciate it.
- 9 The folks that I represent I think have been the
- 10 ones out there pushing the hardest to have voluntary
- 11 approaches. And so I feel a certain responsibility for
- 12 the direction this has taken and I -- we very much
- 13 appreciate it.
- 14 We also have a lot of questions that still are
- 15 unanswered. And we're very nervous about having this go
- 16 forward to the Legislature, where those of us that work
- 17 that body quite a bit know that there's not a lot of
- 18 questions that get answered. I hope no one's in here.
- 19 And so we would like to have some more time to spend on
- 20 this. But I see that I think this is going to go as it
- 21 is.
- 22 Our questions include things that have already
- 23 been brought up. For example, the companies I represent I
- 24 know would be right in there working with the MOU and
- 25 working very hard to divert their product from the

- 1 landfill. And they're willing to spend the money to do
- 2 that. But their competitor next door, who may not be in
- 3 California, may not be in the United States, who sits back
- 4 and does nothing, absolutely nothing during the process of
- 5 trying to divert these products, that other company that
- 6 has done nothing will probably bring down the company that
- 7 has done quite a bit, and that mill tax will be charged --
- 8 mill fee will be charged on everyone. And we don't
- 9 believe that that's fair.
- 10 And if there is someway that that could continue
- 11 to be worked on and that question answered, we would
- 12 appreciate it.
- We're also concerned about the numbers of folks
- 14 that would be involved in the MOU development process.
- 15 It's hard for some of us to imagine sitting down with
- 16 Scott and making sure we all agree -- although we're
- 17 developing a very good working relationship -- what
- 18 constitutes a successful MOU, what constitutes an
- 19 unsuccessful MOU. And that -- I know in talking with the
- 20 folks, you've said that that will be developed later. And
- 21 it's just such an uncertainty, it's hard for us to imagine
- 22 leaving those kinds of uncertainties till later.
- 23 Finally, on that particular point, the end-user
- 24 such as the retailers and the grocers and the growers and
- 25 the packaging companies, the UPS's, the Fed Ex's, we

- 1 haven't seen them here. And we believe that when they
- 2 wake up to what's happening, they will be shocked and
- 3 dismayed. And we'd like to see them pulled in as soon as
- 4 possible, so that our customers who we supply to who we're
- 5 trying to tell what is going on here in the State of
- 6 California begin to believe us and that we're not crying
- 7 wolf. We need your backing to tell them what is going on.
- 8 A couple questions of the staff too on what Pete
- 9 was asking about on the trash bag. I now understand that
- 10 it definitely will be repealed when the MOU is executed,
- 11 because it still is contradictory in the staff response to
- 12 comments from page 12 to page 13.
- 13 Page 13 says, "When the MOU diversion goals are
- 14 met and when a mill fee is imposed..." And on page 12 it
- 15 says, "will be repealed when the MOU's are executed."
- 16 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- Okay. In response to Laurie's question, we
- 18 envision repealing the Trash Bag Law when the MOU's are
- 19 signed.
- Now, when the mill fee is imposed is a different
- 21 question, because that's really two parts to that. One
- 22 would be if we're unsuccessful in negotiating the MOU's at
- 23 the end of 2006, not only would -- we would still repeal
- 24 the Trash Bag Law, but we would also begin implementing
- 25 the mill fee.

- 1 Now, also the other decision point is at the end
- 2 of the implementaion phase for the MOU, the Board will
- 3 have a decision to make there on whether it felt the
- 4 process was working and to whether to continue with that
- 5 voluntary process or at that point whether it wants to
- 6 resort to the contingency of a mill fee.
- 7 CHAIRPERSON PAPARIAN: Okay. So let me make sure
- 8 I'm understanding.
- 9 The Trash Bag Law -- if the Legislature were to
- 10 take what you're suggesting as is, as often is not the
- 11 case with the Legislature, but if they take it as is, when
- 12 the MOU is signed that's when you anticipate the Trash Bag
- 13 Law being repealed. The MOU then would have some, you
- 14 know, self-executing provision. You would know what's
- 15 going to happen with the MOU, what's supposed to happen
- 16 and so forth. If that MOU is unsuccessful in its
- 17 implementation, then the mill tax would be added. If it's
- 18 successful, the mill tax would not be added.
- 19 If an MOU is not executed, if there is no MOU,
- 20 you're anticipation is that the mill tax would go into
- 21 effect. And when that mill tax goes into effect, it would
- 22 replace the Trash Bag Law and the Trash Bag Law would be
- 23 eliminated at that point.
- 24 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- That's correct.

- 1 CHAIRPERSON PAPARIAN: Okay.
- 2 RECYCLING TECHNOLOGIES BRANCH MANAGER ORR: I
- 3 think I'm working now.
- 4 Okay. Yes.
- 5 Just to clarify also, that in the
- 6 response-to-the-comments document on page 13 there is a
- 7 contradictory response that we can -- that we can rectify
- 8 that basically says that it would be repealed upon when
- 9 the goals of the MOU are met.
- 10 So we need to fix that one provision.
- 11 CHAIRPERSON PAPARIAN: Okay. Ms. Hansen, does
- 12 that answer then --
- MS. HANSEN: Yes, it does. Thank you.
- 14 CHAIRPERSON PAPARIAN: -- the series of events?
- 15 Okay.
- MS. HANSEN: Although it does open up more
- 17 questions. And, that is, if the Trash Bag Law is repealed
- 18 on completion and execution of the MOU's and the MOU's are
- 19 signed, does that mean that all the MOU's or which MOU's?
- 20 Just one more last question.
- 21 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- 22 Let me clarify your question first. So the
- 23 question is -- we negotiate the MOU's. We sign two to
- 24 three MOU's. And your question is: If, say, it's just
- 25 one MOU, would this Trash Bag Law still go away?

- 1 MS. HANSEN: Yes.
- 2 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- I don't know that I can give you a definitive
- 4 answer, because I think I would need to defer that
- 5 decision to the Board. I can only give you what my
- 6 opinion would be, but perhaps I --
- 7 CHAIRPERSON PAPARIAN: Why don't you go ahead and
- 8 give us your opinion if you'd like to.
- 9 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- 10 Okay. Well, in my opinion, if we're successful
- 11 in getting at least one MOU, as staff I would recommend
- 12 that, yes, we repeal the Trash Bag Law.
- 13 CHAIRPERSON PAPARIAN: Okay. So why don't we --
- 14 we'll hold that until we're done, and we'll kick that
- 15 around a little bit.
- MS. HANSEN: Thank you.
- 17 I think that completes my comments. Thank you
- 18 all very much for your attention to this. I appreciate
- 19 it.
- 20 CHAIRPERSON PAPARIAN: Thank you.
- 21 Okay. Tim Shestek, then George Larson, then Evan
- 22 Edgar.
- MR. SHESTEK: Good afternoon, Mr. Chairman and
- 24 members. Tim Shestek with the American Chemistry Council,
- 25 which organization also includes the resin producing

- 1 companies of the American Plastics Council.
- 2 Just a couple of points to reiterate what Laurie
- 3 mentioned in terms of stakeholder input. There has been a
- 4 lot of stakeholder participation. I think a lot of the
- 5 folks that have been participating are the same folks over
- 6 the last couple of meetings. The MOU concept really kind
- 7 of came out back in December, I think it was,
- 8 mid-December. And we haven't had the participation of I
- 9 think affected stakeholders that should be at the table.
- 10 And hopefully we can bring those in. We're talking about
- 11 retailers, grocers, shopping center interests, recyclers,
- 12 and folks from the ag community as well.
- Just in terms of the timeframe that's being
- 14 proposed, we submitted some comments earlier that we think
- 15 the timeframe maybe a little bit too optimistic. Just
- 16 wanted to clarify one thing that Mike talked about, was
- 17 the MOU with the paint industry. It was my understanding
- 18 that that MOU has not yet been finalized after several
- 19 years of negotiations. It's kind of ongoing. So I -- I'm
- 20 not speaking for them. I just don't know exactly what the
- 21 lay of the land is on that. So something to consider.
- 22 And then, finally, in terms of the mill fee, I
- 23 would agree that it's not necessary for a hammer to be
- 24 proposed in terms of bringing individuals and companies to
- 25 the table. There are a lot of activities going on

- 1 already. Staff has identified a number of working groups.
- 2 I'm included on that. I know some other plastics industry
- 3 representatives are also involved in various working
- 4 groups to identify some solutions and to get moving on
- 5 that.
- I think we've demonstrated the fact that we're
- 7 committed to participating in that and would do so
- 8 regardless of what kind of hammer may be proposed at the
- 9 end of the day.
- 10 So with that, I appreciate the opportunity.
- 11 Thank you.
- 12 CHAIRPERSON PAPARIAN: Thank you.
- Mr. Larson.
- 14 MR. LARSON: Good afternoon, Chairman Paparian
- 15 and members of the Committee. George Larson. I'm here
- 16 speaking today on behalf of plastic energy, a conversion
- 17 technology to convert waste plastics into ultra-low sulfur
- 18 diesel fuel.
- 19 I'd like to first of all thank staff, as others
- 20 have, not only for this effort but for the long hours of
- 21 labor they've put into the myriad of plastics issues that
- 22 they wrestle with. And I'd like to say that, as they all
- 23 are complex, I think this effort ought to be presented to
- 24 the Legislature and discussed in the context of the
- 25 broader scale of scope of issues, which is why I want to

- 1 make some comments on behalf of plastic energy.
- Originally I think the study was going to focus
- 3 on the Plastic Bag Law, but then, once expanded, to
- 4 address the broader issue of film plastics. And in the
- 5 staff's presentation, there was a reference to previous
- 6 actions taken by this Board including the plastics white
- 7 paper study, which was very comprehensive, many meetings,
- 8 lots of input; but had a very important, at least to me,
- 9 component in it that had to do with technology
- 10 development. And that the Board recommended -- staff
- 11 recommended, and the Board approved, in that study at
- 12 least evaluation. And I think the Board has taken a
- 13 formal support position on the development of conversion
- 14 technologies.
- Well, if that's a building block of this report,
- 16 I just don't see those words even referenced in this
- 17 study. And since it is a broader issue, and we've talked
- 18 about the issues raised by ag film, and Mr. Smithline
- 19 brought up the overall goal of diverting more plastics
- 20 away from landfills, that it ought to be incorporated in
- 21 this study.
- I would recommend, and I'm suggesting that if
- 23 it's not in this study, that in future studies, that they
- 24 be, as this title of this report is, "A Comprehensive
- 25 Approach," that we should have if we cannot still yet

- 1 include conversion technology at least as something that
- 2 should be investigated and the Board should continue to
- 3 support to provide new options for the management of
- 4 plastics that don't otherwise have a recycling market.
- 5 And this is not the first time I've brought it
- 6 up. It is an eleventh-hour comment. I've raised this
- 7 issue continuously throughout this process.
- 8 And I appreciate -- I know this is a little bit
- 9 off target from plastic bags, but I think this is a broad
- 10 issue that is interrelated on many levels, and I
- 11 appreciate the opportunity to make my comments.
- 12 CHAIRPERSON PAPARIAN: Thank you.
- DEPUTY DIRECTOR WOHL: Can I comment on that, Mr.
- 14 Paparian?
- 15 CHAIRPERSON PAPARIAN: Go ahead.
- 16 DEPUTY DIRECTOR WOHL: Patty Wohl.
- 17 I guess the Board has a couple options in regards
- 18 to CT. You know, we're bringing in March the CT report,
- 19 which also would be a report to the Legislature. So you
- 20 have an option to mention something here that says that
- 21 report's coming and our recommendations will be in there,
- 22 be silent in this report or make a statement in this
- 23 report. But I would probably defer to either just
- 24 commenting that that report's coming, because I don't
- 25 think the full Board's had that discussion yet. So, you

- 1 know.
- 2 CHAIRPERSON PAPARIAN: Yeah. And it does -- it
- 3 would open up -- my concern is it would open up in this
- 4 report some issues that we haven't resolved in the
- 5 conversion technology report. The conversion technologies
- 6 involve a range of technologies. Mr. Larson's technology
- 7 is more like recycling than some of the other conversion
- 8 technologies. He's taking what was a petroleum product
- 9 and trying to convert it back into a petroleum product,
- 10 which is different than some of the other conversion
- 11 technologies.
- 12 My concern is that, you know, once we go down
- 13 that path in this report, we would have to look at the
- 14 various definitions, the various technologies, as the CT
- 15 report is doing, and talk about that, which --
- MR. LARSON: If I may make one parting comment.
- 17 CHAIRPERSON PAPARIAN: Yeah.
- 18 MR. LARSON: Then perhaps it's an appropriate
- 19 time to say, in discussion of the conversion technologies,
- 20 we should be dropped out and called a manufacturing
- 21 process and not a conversion technology at all.
- 22 (Laughter.)
- 23 CHAIRPERSON PAPARIAN: Okay. Mr. Edgar.
- Not the first time you've had the last word.
- 25 MR. EDGAR: Chairman and Board members. My name

- 1 is Evan Edgar. I'm the engineer for Zanke Road and
- 2 Resource Management and Z-Best Compost Facility.
- We are the biggest food waste and MSW compost
- 4 facility on the West Coast. We've been collecting food
- 5 waste and MSW since year 2000 and making compost out of
- 6 it.
- 7 Part of the problems we see is that 20 percent of
- 8 our residuals are plastics. So we collect the stuff and
- 9 we take it. And in next agenda item, the biggest target
- 10 out there is food waste. Fifteen percent of what's going
- 11 in the landfill is food waste. And with that comes
- 12 plastics.
- So we'd like to advance the science. We've been
- 14 working with Mike Leaon and a working group set up by the
- 15 Waste Board on promoting the science of compostable
- 16 plastics. It's a good working group. And part of it is
- 17 driving the compostable time down from a six-month cycle
- 18 to a three-month cycle, because we'd like to get the
- 19 benefit of the compostable plastics.
- 20 Z-Best Compost Facility has volunteered to be a
- 21 case study and test case to try out any compostable
- 22 plastics at their facility within an enclosed CTI bag
- 23 process as part of their MSW compost facility. So we Look
- 24 forward to the science. And we would support on page 20
- 25 of the report about the biodegradable film plastic

- 1 products, should the compostable plastic meet a holding
- 2 time of 90 days or less of compostability, that should be
- 3 exempt from any mill fee and any diversion mandate.
- 4 And we'll be giving tours of the Z-Best Compost
- 5 Facility. It's quite remarkable, composting MSW. But the
- 6 20-percent residual rate for film plastic is rather high.
- 7 And we tried marketing and tried to clean it, we tried to
- 8 bale it, and we just can't do anything with it but send it
- 9 to the landfill.
- 10 Thank you.
- 11 CHAIRPERSON PAPARIAN: Okay. Just on that point,
- 12 Mr. Leaon, I'm trying to correlate what you handed out to
- 13 what was just suggested. Can you help us --
- 14 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- 15 Sure. Yeah, the report still includes language
- 16 providing an exemption for biodegradable products.
- 17 However, that exemption was really intended to go along
- 18 with the certification program, that biodegradable
- 19 products would not have to make a certification to the
- 20 Board.
- 21 Now, that we're moving towards this voluntary
- 22 process, there's not really a reason to keep that in the
- 23 report.
- 24 The exemption from the mill fee, I think the
- 25 Board probably has the authority or will have the

- 1 authority to identify what types of plastic products it
- 2 wants to levy that mill fee on.
- 3 So, again, given that, I don't think there needs
- 4 to be a specific exemption.
- 5 CHAIRPERSON PAPARIAN: Okay. Thank you.
- 6 Okay. That's all the speakers I had.
- 7 Now, I don't want to put you on the spot, Ms.
- 8 Mulé. But I know you've taken a leadership role on
- 9 plastics issues over the last few months and attended a
- 10 lot of the stakeholder meetings and so forth.
- 11 COMMITTEE MEMBER MULÉ: Quite a few.
- 12 Let me just say a few things. First of all, I
- 13 want to thank everyone who has been involved in this
- 14 process, beginning with our staff. I've started working
- 15 with you what, in September or so of last year on this.
- 16 And I will -- I just want to say publicly our staff has
- 17 done an outstanding job of listening and addressing the
- 18 concerns to the best that they could with the
- 19 stakeholders.
- I also want to thank all the stakeholders for
- 21 their participation in the various meetings that we've
- 22 had. We've held a number of meetings on a number of
- 23 different issues. We've held meetings on the report.
- 24 We've held meetings on collection issues. And, again, I
- 25 really, really appreciate on behalf of all of us your

- 1 participation and your involvement in all of this.
- 2 And I want to say that I think our latest version
- 3 of this report reflects that participation and that
- 4 collaborative process. I know at the first meeting we had
- 5 there was a lot of opposition to a lot of the things -- a
- 6 lot of the recommendations that were listed in the report.
- 7 Again, I think staff listened, staff heard, they came back
- 8 with revised versions of the report to address those
- 9 concerns. And, frankly, I knew that it wasn't going to be
- 10 perfect. But, again, the latest December 17th version I
- 11 think we've -- again, if you look back at previous
- 12 versions of this report, it's quite different from what we
- 13 originally had put together as far as a draft report.
- 14 A couple things. Staff had put together most
- 15 recently -- and I had a conference call with them on
- 16 Tuesday -- responses to the letters that you all sent to
- 17 Michael over the last few weeks on the latest draft of the
- 18 report. And, again, I think they did an outstanding job
- 19 of categorizing the concerns and addressing them.
- 20 A couple things that we came up with -- and I
- 21 just want to propose these and throw these out and see how
- 22 the stakeholders feel and get your input on this as well.
- 23 A couple things is, we know that one MOU one size does not
- 24 fit all. We know that. We recognize that, and so we
- 25 address that by saying let's have a series of MOU's based

- 1 on categories. What those categories are, I don't know.
- 2 We're going to need your help in helping us identify what
- 3 those categories are. So we're looking at several MOU's.
- 4 The other thing that we talked about was phasing
- 5 them in. Rather than trying to put all these MOU's
- 6 together at once, let's take, you know, whatever one
- 7 category is and let's work on that MOU. And then let's do
- 8 it, let's work out all the kinks, declare success and move
- 9 on to the next MOU. So we would have this phased-in
- 10 approach.
- 11 The other thing that we had talked about was
- 12 maybe looking at the timeline for the development of the
- 13 MOU's. But, again, if we're putting them in categories,
- 14 it might -- this timeline of having at least one MOU
- 15 completed by the end of '06, or two, may be more
- 16 realistic.
- 17 So that's kind of where we're thinking about
- 18 going with this. And, again, we would like to have your
- 19 input, Committee members, as well as the stakeholder input
- 20 on those particular aspects of the report.
- 21 And keep in mind, as Michael mentioned, this is a
- 22 report to the Legislature with recommendations. As Mike
- 23 said earlier, I doubt that the Legislature is going to --
- 24 I don't know -- if they're going to take our
- 25 recommendations, every word and, you know, every letter of

- 1 our recommendations and take them seriously. They may
- 2 take some. They may take none. We don't know that.
- 3 But we feel that we need to -- as Scott put it
- 4 earlier, we need to move forward with this. And I think
- 5 all of us are anxious to at least show some sort of motion
- 6 that we're moving forward with this. And we know there's
- 7 going to be a lot of discussion and we know there's going
- 8 to be, you know, a lot of give and take in developing
- 9 these MOU's. But, again, I feel that we need to get -- at
- 10 least get started and come to some consensus on this
- 11 report, move it forward to the full Board, and then move
- 12 it forward to the Legislature.
- 13 So --
- 14 CHAIRPERSON PAPARIAN: Okay. So if it's okay,
- 15 Board Member Marin -- also I'd just as soon take your
- 16 recommendations in order and see where we're at.
- 17 Several MOU's versus one MOU. Any staff comment
- 18 on that?
- 19 PLASTIC RECYCLING TECHNOLOGIES SUPERVISOR LEAON:
- 20 Well, I think we want to engage the stakeholders.
- 21 And we're not going in with, you know, a set number of
- 22 what we want to see. We want to identify plastic film
- 23 products where we think we can make progress over the next
- 24 couple years; and as Board Member Mulé was referring to,
- 25 use a phased approach. We can implement additional MOU's

60

1 at the end of the first implementation phase. But I think

- 2 it's important that we get some early success. And if
- 3 that means we have one, two or maybe three MOU's
- 4 initially, I would view that as a success and would want
- 5 to proceed with that.
- 6 CHAIRPERSON PAPARIAN: Okay. Now, how would
- 7 we -- would we need to make any changes in the language of
- 8 the report to accomplish what you're suggesting?
- 9 DEPUTY DIRECTOR WOHL: I don't if we've specified
- 10 in the report how many MOU's. So in that sense, I mean
- 11 maybe it does relieve the industry's fear of what we're
- 12 trying to accomplish. So we could either be more specific
- 13 if we want. If we want to say, you know, one or whatever
- 14 number you want to say by such and such timeframe, we --
- 15 CHAIRPERSON PAPARIAN: I don't think you'd want
- 16 to set an upper limit on the numbers. But I think what's
- 17 being suggested is the option of more than one.
- 18 DEPUTY DIRECTOR WOHL: Okay. We can maybe put in
- 19 the phrase, "the phased approach" to the MOU's.
- 20 COMMITTEE MEMBER MULÉ: An approach. And, again,
- 21 because it's based on categories, if you will. And I
- 22 think as we discussed on Tuesday, we would ask for the
- 23 input of the industry folks in helping us determine what
- 24 those categories would be.
- 25 DEPUTY DIRECTOR WOHL: Yes.

- 1 CHAIRPERSON PAPARIAN: Okay. So that was just
- 2 the second issue you brought up, the phased-in approach
- 3 that's then dealt with.
- 4 All right. And then the third one was the
- 5 timeline.
- 6 DEPUTY DIRECTOR WOHL: So I mean I guess -- there
- 7 was a little discussion which was, you know, we've gone
- 8 from 18 months to maybe 20 if the Board makes a decision
- 9 at this Committee meeting, getting a couple more months.
- 10 If we're down to one or, you know, some smaller number, is
- 11 that more manageable and can we accomplish it?
- 12 So I think we're open either way. The problem
- 13 with extending the collaboration process of creating the
- 14 MOU cuts into the evaluation of the MOU, because we want
- 15 to correlate it to the next waste characterization study.
- So we sort of have that four-year period. So if,
- 17 you know, if they want two years and two years versus --
- 18 you know, we just sort of thought that that was kind of a
- 19 realistic approach and give us more time to implement the
- 20 actual MOU.
- 21 COMMITTEE MEMBER MULÉ: Because the next
- 22 characterization study will be conducted --
- 23 DEPUTY DIRECTOR WOHL: I think he has that
- 24 timeline.
- 25 Do you have that --

62

1 RECYCLING TECHNOLOGIES BRANCH MANAGER ORR: It

- 2 was from July of 2007 through July of 2008.
- 3 COMMITTEE MEMBER MULÉ: Okay.
- 4 DEPUTY DIRECTOR WOHL: Two thousand seven to
- 5 2008.
- 6 Okay. So that's really the only thing that's
- 7 kind of out there.
- 8 RECYCLING TECHNOLOGIES BRANCH MANAGER ORR: Eight
- 9 to nine.
- 10 CHAIRPERSON PAPARIAN: Okay. Then a couple of
- 11 the other issues that came up --
- 12 COMMITTEE MEMBER MARIN: The mill fee?
- 13 CHAIRPERSON PAPARIAN: -- when -- what's that?
- 14 COMMITTEE MEMBER MARIN: The mill fee? No,
- 15 you're not --
- 16 CHAIRPERSON PAPARIAN: Yeah, when does the Trash
- 17 Bag Law -- well, let me start with this one.
- When does the Trash Bag Law go away and how
- 19 many --
- 20 DEPUTY DIRECTOR WOHL: Maybe try and walk through
- 21 this.
- We're currently getting ready to do 2004. The
- 23 Board's hands are really tied, because it's, you know, in
- 24 statute now that you must do this until a new bill is
- $25\,\,$  passed. So 2004 we would be moving forward with. We

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- 1 would propose that the language gave the Board the
- 2 authority to not go forward with a 2005 as part of this
- 3 whole bill that we're putting together. If that piece was
- 4 passed, the Board could decide to do or not do the 2005.
- 5 As soon as the MOU's were signed and executed, which is
- 6 another reason for not maybe delaying it, because if you
- 7 put it out four more months, that may cross over, it's
- 8 another year you may or may not have to do one, depending
- 9 on -- and then if it is signed, it would repeal. We're
- 10 requesting that the legislation say the law's
- 11 automatically repealed then.
- 12 CHAIRPERSON PAPARIAN: Okay.
- DEPUTY DIRECTOR WOHL: So that's where we're at
- 14 now, whether there's a change to that now.
- 15 CHAIRPERSON PAPARIAN: Okay.
- 16 DEPUTY DIRECTOR WOHL: I think everyone's okay
- 17 with that.
- 18 COMMITTEE MEMBER MARIN: Do we have the legal
- 19 authority to literally repeal the law?
- DEPUTY DIRECTOR WOHL: No. That would be part of
- 21 the bill that we're proposing. In this report we're
- 22 asking that piece too.
- 23 COMMITTEE MEMBER MARIN: So if we don't move
- 24 forward with what we have right now, we also run the risk
- 25 of having these people having to continue to do what we --

- 1 what they don't want to continue to do.
- DEPUTY DIRECTOR WOHL: That's correct.
- 3 COMMITTEE MEMBER MARIN: So it's six of one and
- 4 half dozen of the other.
- 5 DEPUTY DIRECTOR WOHL: Yeah, the Plastic Trash
- 6 Bag Law is in effect until something changes.
- 7 COMMITTEE MEMBER MARIN: No, that's not the way
- 8 it is? I'm seeing Laurie say no.
- 9 CHAIRPERSON PAPARIAN: Hopefully what the program
- 10 envisioned under the report before us gives us something
- 11 much better than the Trash Bag Law.
- 12 COMMITTEE MEMBER MARIN: I understand that the --
- 13 DEPUTY DIRECTOR WOHL: I think everyone's
- 14 agreeing to that.
- 15 COMMITTEE MEMBER MARIN: I want to get to the
- 16 mill fee, because that's going to be I -- as I understand,
- 17 that's a big issue for everybody, and I really need to get
- 18 to the bottom of it, what's --
- 19 CHAIRPERSON PAPARIAN: Okay. Let me -- why
- 20 don't -- well, go ahead.
- 21 COMMITTEE MEMBER MARIN: No. I just need to know
- 22 what is it that we're going to do. I mean I understand
- 23 what industry is saying. And I am extremely sympathetic
- 24 to the fact that we have companies, some of them major
- 25 corporations, that are doing everything that they can

- 1 possibly do. And we cannot then penalize them because
- 2 somebody else who has chosen to completely and totally
- 3 disregard or has no ability or concern for what our laws
- 4 are, that then in fact we penalize them. I'm very
- 5 sympathetic to that. And I just don't know how to address
- 6 that.
- 7 And I'm actually asking the industry to come up
- 8 with something more than that. I sympathize with that.
- 9 CHAIRPERSON PAPARIAN: Okay. So the issue is --
- 10 COMMITTEE MEMBER MARIN: Because I understand the
- 11 reason why we have the mill fee proposal, if you will, is
- 12 because we want people to abide by what we're proposing.
- 13 CHAIRPERSON PAPARIAN: Right. We never want to
- 14 have to implement the mill fee. But having it there
- 15 hopefully will be an incentive for successful
- 16 implementation of the voluntary program.
- 17 COMMITTEE MEMBER MARIN: I definitely agree with.
- 18 My question is: How do we -- because we will have -- the
- 19 good citizens companies are going to abide by the law.
- 20 But what happens when some people do not do it and then
- 21 automatically it triggers everybody being penalized for it
- 22 by applying the mill fee?
- DEPUTY DIRECTOR WOHL: Let me respond to that.
- 24 And let's just give a hypothetical. We get, you know, 75
- 25 percent of the companies to the table and we get, you

- 1 know, the majority of the big players to the table. We're
- 2 looking for a critical mass and a way to make change. You
- 3 know, if we are at a 5-percent recycling rate now, and
- 4 that 75 percent of those companies that are at the table
- 5 talking to us set a goal for themselves that they think
- 6 the people that came to the table can meet, then in
- 7 reality the few stragglers who don't comma long, it's sort
- 8 of really not critical. We're not asking to get to 100
- 9 percent. That means everybody has to be doing what they
- 10 need to do. We're asking the people that are at the table
- 11 who are willing to get there, "What is attainable?"
- 12 So I think it comes into what goal do they want
- 13 to set, what do they think is attainable for the group at
- 14 the table willing to participate?
- 15 COMMITTEE MEMBER MARIN: Yeah, but that is really
- 16 unfair to the people that would choose not to, even if
- 17 it's a 10 percent. I want to be able to say to the ones
- 18 that are deciding not to participate or don't want to or
- 19 has complete disregard for whatever this Board or any
- 20 state law says -- I want to be able to have that stick to
- 21 them. I don't want to have this stick to the people that
- 22 are willing and able and have been doing the job and do a
- 23 good job and have great and noble goals.
- 24 DEPUTY DIRECTOR WOHL: And then you know what
- 25 you're talking about? A certification process.

- 1 Individual certification where every company is held
- 2 accountable for what they do.
- 3 COMMITTEE MEMBER MARIN: I absolutely agree.
- 4 DEPUTY DIRECTOR WOHL: And that's what we've
- 5 asked to get away from.
- 6 COMMITTEE MEMBER MARIN: I know. That's the crux
- 7 of the problem.
- 8 DEPUTY DIRECTOR WOHL: You know, this is the best
- 9 solution not doing that, not holding individual companies
- 10 accountable for their performance. It is now a group
- 11 effort to get us all to a better place.
- 12 COMMITTEE MEMBER MARIN: That's why, Patty, I
- 13 wasn't really directing my comments to you. I was asking
- 14 the industry to come up with something else, because I
- 15 appreciate that. And there will be those companies. So
- 16 maybe industry can help us with that. I am struggling,
- 17 because I really want to be able to recognize those
- 18 companies that are doing their civic duty and they believe
- 19 in this and they're joining our efforts. But then how do
- 20 we go back so that not an individual company brings
- 21 everybody else down? We are able to stick it to the
- 22 people that do not want to comply, while alleviating that
- 23 kind of punishment to the ones that do comply. How do we
- 24 address that?
- 25 Anybody from industry want to take a shot, or is

- 1 this --
- 2 CHAIRPERSON PAPARIAN: I mean I think, you know,
- 3 if you're inviting somebody up, I think Mr. Price was
- 4 probably the most articulate spokesman on that issue or --
- 5 (Laughter.)
- 6 CHAIRPERSON PAPARIAN: And then I don't know if
- 7 Mr. Smithline might want to respond as well, depending
- 8 what gets said.
- 9 MR. PRICE: Thanks for the setup there.
- 10 (Laughter.)
- 11 MR. PRICE: Well, what I heard Patty say was
- 12 that -- let's say we had an MOU with six companies
- 13 involved -- is that you wouldn't have six specified
- 14 targets for six companies. You'd have one target. And it
- 15 would be up to the six companies overall to meet that
- 16 target.
- I understand that. And I'm trying to figure how
- 18 to make this work as well. But, Patty, I guess my
- 19 question is still -- so we get six companies to sign the
- 20 MOU. It turns out one of them isn't quite as civic minded
- 21 as we thought. What if two of them aren't, they don't do
- 22 their part, the other four can't make it up, they've done
- 23 their part or what seems equitable. You've still got a
- 24 situation where all the companies are exposed.
- 25 The only thing -- other thing I can come up with

69

- 1 is something that does differentiate within the MOU what
- 2 each company has to do. But I know that gets pretty
- 3 difficult. But I would say this -- it gets pretty
- 4 difficult. But before we reject it, let's at least think
- 5 it through and see if that's doable. I'm not sure it's
- 6 doable either. But it seems to me we ought to at least
- 7 give that a shot.
- 8 That's as articulate as I can be.
- 9 DEPUTY DIRECTOR WOHL: Well, I think again I
- 10 would defer to that group to decide that. You know, we
- 11 have an MOU. We can come up with what feels like it could
- 12 be successful. Do you want any contingencies for certain
- 13 companies to commit? Whatever that is would be worked out
- 14 during the MOU process.
- 15 CHAIRPERSON PAPARIAN: All right. So where are
- 16 we? Are you --
- 17 COMMITTEE MEMBER MARIN: Well, if that's going to
- 18 be part of the MOU process, I just want to make sure that
- 19 industry understands that we're sympathetic to their
- 20 concerns. And at the same time we need to push forth with
- 21 what we need to do with the Legislature.
- 22 CHAIRPERSON PAPARIAN: Okay.
- 23 DEPUTY DIRECTOR WOHL: So maybe I can just
- 24 summarize then.
- You're accepting the comments thus far, the ones

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

70

- 1 that Mike proposed. The only thing is we would add
- 2 something about a phased approach. Maybe for the Board
- 3 meeting we would just add that piece to that list.
- We're okay with the timeline as is for now?
- 5 COMMITTEE MEMBER MULÉ: Well, I --
- 6 DEPUTY DIRECTOR WOHL: You know, I mean that --
- 7 yeah, go ahead.
- 8 COMMITTEE MEMBER MULÉ: Maybe for now -- well,
- 9 it's three things: It's categories, phased-in approach,
- 10 and the timeline. And I think right now, unless there is
- 11 some serious objection, we can keep the current timeline.
- 12 Unless there's some serious objection out there, folks.
- 13 Now is the time to speak.
- But, again, if you've got this category approach
- 15 and a phased-in approach, that timeline's going to change
- 16 anyway because there's going to be a phase in.
- 17 But, Laurie, you want to --
- 18 CHAIRPERSON PAPARIAN: So let me make sure I'm
- 19 understanding then the timeline. If we're doing the
- 20 phased in, and let's -- I'll just pick a number. Let's
- 21 say we have five categories.
- 22 Would all -- all of those wouldn't be done within
- 23 the timeline that we saw on the screen. Only the first
- 24 one, at least, like maybe --
- DEPUTY DIRECTOR WOHL: Well, right. If we're

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- 1 saying in a phased-in approach, we're going to look to the
- 2 Board to say, "Do you want one in that first phase? Do
- 3 you want two in that first phase? What do you want in
- 4 that fist phase?"
- 5 CHAIRPERSON PAPARIAN: So there could be some
- 6 that would go beyond that?
- 7 DEPUTY DIRECTOR WOHL: Yes.
- 8 CHAIRPERSON PAPARIAN: Okay.
- 9 COMMITTEE MEMBER MULÉ: So the timeline then in
- 10 effect would be amended based on the phased-in --
- 11 DEPUTY DIRECTOR WOHL: Yeah, the timeline's
- 12 really for the first one to get started and have a
- 13 success -- for at least one to get started and have a
- 14 success.
- 15 CHAIRPERSON PAPARIAN: Okay. Go ahead.
- MS. NELSON: With that phased-in approach, just a
- 17 clarification. And, that is, then when does the Trash Bag
- 18 Law get suspended? We, with due respect, don't want to be
- 19 held hostage to other plastic things. So we're just
- 20 curious on when that is suspended, given the amount of
- 21 resources we have to direct to complying.
- DEPUTY DIRECTOR WOHL: Again, the Board would, as
- 23 soon as they have authority, repeal it -- I mean would
- 24 suspend it. I think they're ready to suspend. So that
- 25 would probably occur immediately. And then on the first

- 1 signing of the MOU it would be repealed.
- MS. NELSON: Okay. Thank you very much.
- 3 CHAIRPERSON PAPARIAN: Okay. Patty, did you
- 4 finish your summary?
- 5 DEPUTY DIRECTOR WOHL: The only other one that I
- 6 didn't get a clear direction on is the CT issue. Do you
- 7 want to just be silent or --
- 8 COMMITTEE MEMBER MULÉ: I don't know. I think
- 9 maybe we should just refer that we do have the report and
- 10 it's further discussed in the CT report.
- 11 DEPUTY DIRECTOR WOHL: Okay. So that would be
- 12 the other change we would make.
- 13 CHAIRPERSON PAPARIAN: Okay. And then apart from
- 14 the report, one other issue that I heard brought up was
- 15 the stakeholders -- that there may be more stakeholders
- 16 once we go into this MOU process than have typically been
- 17 at the interested parties meetings, some of the retailers
- 18 and others.
- 19 And I heartily agree, that for success you really
- 20 do need to bring in some of the other stakeholders. That
- 21 doesn't need to be in the report, I don't think. But I
- 22 think as long as we all understand that we will do
- 23 everything we can, both us and stakeholders, to bring in
- 24 other stakeholders who should be there.
- 25 COMMITTEE MEMBER MULÉ: We have discussed that I

- 1 believe at our last meeting. And so we have asked for the
- 2 assistance of the stakeholders. And, you know, we're all
- 3 going to work together again and identifying those parties
- 4 and bringing them to the table as well.
- 5 CHAIRPERSON PAPARIAN: Okay. So with that --
- 6 COMMITTEE MEMBER MARIN: I just want to thank
- 7 Rosalie Mulé for that enormous amount of work that went
- 8 through. I know everybody has thanked staff and Rosalie.
- 9 But she took -- I remember when one little letter went out
- 10 and about 200 letters came back, and she took it on. And
- 11 I really, really appreciate it. And thank you very much
- 12 for your leadership on this. You've done a great work.
- 13 Thank you everybody and certainly to all the
- 14 stakeholders.
- 15 CHAIRPERSON PAPARIAN: I agree. I know that when
- 16 plastics has been mentioned, some of us have been tempted
- 17 to run the other way.
- 18 (Laughter.)
- 19 COMMITTEE MEMBER MULÉ: I was the only one silly
- 20 enough to step up to the plate, Huh?
- 21 CHAIRPERSON PAPARIAN: Go ahead.
- 22 COMMITTEE MEMBER MULÉ: Anyway, with that I'd
- 23 like to move Resolution 2005-51 with the amendments that
- 24 we had already mentioned.
- 25 COMMITTEE MEMBER MARIN: I'll second that.

74

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1 CHAIRPERSON PAPARIAN: Okay. It's moved and
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- 2 seconded.
- 3 Call the roll.
- 4 SECRETARY KUMPULAINIEN: Marin?
- 5 COMMITTEE MEMBER MARIN: Aye.
- 6 SECRETARY KUMPULAINIEN: Mulé?
- 7 COMMITTEE MEMBER MULÉ: Aye.
- 8 SECRETARY KUMPULAINIEN: Paparian?
- 9 CHAIRPERSON PAPARIAN: Aye.
- Now, it's 3-0. Should we put this on consent or
- 11 should we --
- 12 DEPUTY DIRECTOR WOHL: Do I get a vote?
- 13 (Laughter.)
- 14 CHAIRPERSON PAPARIAN: I mean I'm looking to the
- 15 Chair.
- 16 COMMITTEE MEMBER MARIN: Yeah, let's put it on
- 17 consent.
- 18 CHAIRPERSON PAPARIAN: Okay.
- 19 DEPUTY DIRECTOR WOHL: Thank you.
- 20 I'd like to thank all the stakeholders too. They
- 21 really have kept us honest and kept us, you know, focused
- 22 on the issues and bringing good comments to the table. So
- 23 thank you. And thank you, Rosalie.
- 24 CHAIRPERSON PAPARIAN: All right. We'll take a
- 25 ten-minute break and then switch to the DPLA agenda.

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- 1 (Thereupon a recess was taken.)
- 2 CHAIRPERSON PAPARIAN: All right. We'll start up
- 3 again.
- 4 Mr. Schiavo.
- 5 DEPUTY DIRECTOR SCHIAVO: Okay.
- 6 CHAIRPERSON PAPARIAN: Well, first of all -- I'm
- 7 sorry -- any ex partes?
- 8 COMMITTEE MEMBER MARIN: No.
- 9 COMMITTEE MEMBER MULÉ: I'm up to date.
- 10 CHAIRPERSON PAPARIAN: Okay, good.
- 11 Go ahead.
- 12 DEPUTY DIRECTOR SCHIAVO: Good afternoon. Pat
- 13 Schiavo, Diversion, Planning and Local Assistance
- 14 division.
- As you can see, we all coordinated in our
- 16 blue-on-blue uniforms for this meeting.
- 17 So start out with, the Adjustment Method Review
- 18 Working Group met Monday, February 7th, to discuss
- 19 potential improvements to the adjustment method
- 20 calculation. There's a lot of good discussion. It was
- 21 left with another meeting that will convene in April or
- 22 May to start getting into the real specific
- 23 recommendations that will be brought back before the
- 24 Board. And I can't really give you a specific timeframe
- 25 for that. But getting there. It's working its way

- 1 through the system.
- 2 I'd like to bring you up to speed regarding our
- 3 efforts to implement the Large Public Venue and Event Act.
- 4 We're continuing to provide technical assistance to local
- 5 jurisdictions, public venue coordinators, and event
- 6 coordinators. We held our first public workshop to
- 7 provide technical assistance in December. We plan on
- 8 three more this spring and then also summer. And you'll
- 9 be reading some more about that in our Info Cycling
- 10 Newsletter that will be going out to the local
- 11 jurisdictions and interested parties.
- 12 We're also working with the local conservation
- 13 corps, who are assisting local event coordinators and
- 14 public venues. We want to put together case studies of
- 15 their activities, put those on our website. We anticipate
- 16 that taking place some time this spring. It will be on
- 17 our website and people will have that to view.
- 18 Also, later this spring we will convey our
- 19 efforts to put together a model -- public -- a model
- 20 ordinance for local jurisdictions. We will be
- 21 coordinating with the League of Cities, local venue
- 22 coordinators and event coordinators, recyclers and other
- 23 interested parties.
- 24 We will be having workshops. We'll put together
- 25 a draft model ordinance, if you will. We'll put that on

- 1 our website. We anticipate the spring solicit comments.
- 2 We'll then compile the comments and then come forward to
- 3 the Board this summer with our draft final version for
- 4 your approval.
- 5 I'd like to mention with the merging of the SABRC
- 6 and state agency waste diversion programs, we're seeing
- 7 some immediate success. And that success is that we only
- 8 have -- we have one coordinator for both programs. We're
- 9 working with the different state agencies. It seems like
- 10 we've alleviated confusion that they had working with dual
- 11 coordinators here from the Board. And it's had an impact
- 12 where -- because there's only one contact here, they're
- 13 now working to get more closely together because there's
- 14 only the one contact. They recognize that. So now the
- 15 procurement people and the recycling coordinators seem to
- 16 be communicating a little better several of the agencies
- 17 toe that's a real positive.
- 18 And then, finally, through wind and rain and
- 19 sleet and snow staff attended the Mariposa ground-breaking
- 20 ceremony for their compost facility. It was a real mess
- 21 weatherwise. The red carpet sank into the mud.
- 22 (Laughter.)
- 23 DEPUTY DIRECTOR SCHIAVO: But nevertheless the
- 24 ceremony went forward.
- The facility is about 48,000 square feet enclosed

- 1 facility. It's the first of its kind in California. It's
- 2 \$83 million funded through grants through the federal
- 3 government. We anticipate the construction will be
- 4 completed the end of this calendar year. And then that
- 5 hopefully they'll be fully operational in February. At
- 6 least that's the hopeful dates.
- 7 So that concludes my presentation at this time.
- 8 CHAIRPERSON PAPARIAN: Any questions?
- 9 Go ahead.
- 10 COMMITTEE MEMBER MARIN: You know, I'm sorry I
- 11 missed the large public events workshop. And I only wish
- 12 I had been there.
- 13 I want to make sure that, as we continue with
- 14 that, that we -- I know that you have targeted this group
- 15 of people, the event coordinators and so forth. I am sure
- 16 you're inviting people from the stadiums and the county
- 17 fairs and -- I mean every local city has their fairs, you
- 18 know. I'm sure you're targeting all of them, right?
- 19 DEPUTY DIRECTOR SCHIAVO: We're attempting to.
- 20 We're focusing on local jurisdictions, trying to get them
- 21 to solicit the people that are residing in their
- 22 jurisdictions. We also have mailing lists to the state
- 23 agencies which deal with the fairs and -- yeah.
- 24 COMMITTEE MEMBER MARIN: Amusement parks.
- 25 Yeah, I wonder if we could invite, I mean for

- 1 your next events, people from Disneyland, Magic Mountain,
- 2 where there are thousands of people congregating, to maybe
- 3 come in and make a presentation "What do they do for
- 4 recycling?" Because I know that some of these
- 5 corporations are pretty green corporations. And I'm
- 6 wondering whether he can actually -- or maybe have them
- 7 come in and make a presentation to the Board, what steps
- 8 do they take?
- 9 Some airports -- you know, some airports do a
- 10 really good job and some other ones don't do a good job
- 11 or -- and what I'm thinking, you know, is all of these
- 12 people that have thousands of people going at one time or
- 13 another, how do they do -- what kind of recycling program
- 14 they have. And maybe showcase some of those. I just wish
- 15 I would have been at your workshop. I wasn't available
- 16 here. But --
- 17 DEPUTY DIRECTOR SCHIAVO: December workshop we
- 18 were able to have some people who -- yeah, we had a
- 19 limited number of people who experienced -- shared their
- 20 experiences with the others, such -- you know, the Indian
- 21 Wells facility where they have the second largest tennis
- 22 event in the country. Then we had -- jeez, I can't
- 23 remember. I can't remember. It's December, and that was
- 24 a long --
- 25 DPLA OFFICE OF LOCAL ASSISTANCE BRANCH MANAGER

- 1 MORGAN: SBC Park.
- 2 DEPUTY DIRECTOR SCHIAVO: SBC Park.
- 3 Yeah, I know, Yesterday I can't remember.
- 4 The folks there came and did a presentation,
- 5 shared their experiences. It was broadcast on the web.
- 6 We -- you know, and we'll continue to do -- try to come up
- 7 with some creative ways to get the word out to people.
- 8 COMMITTEE MEMBER MARIN: And then later on we can
- 9 do something else to provide even more incentives for some
- 10 of these large -- I'm sorry. Did you get all of that?
- 11 Then later on we can do something. I am
- 12 prepared -- you know, in my mind I'm figuring how can we
- 13 provide some kind of an incentive? Maybe develop some
- 14 grants, if you will. People that doing something really
- 15 good, how can they do it better? And also provide some
- 16 incentives so that -- some of these local venues, because
- 17 they've never done it -- many of them have never done
- 18 anything like that. If we provide some kind of an
- 19 incentive, that they would then go ahead and start doing
- 20 it. And eventually -- you know, once they do it once or
- 21 twice, that would be the way they do their business all
- 22 the time.
- 23 CHAIRPERSON PAPARIAN: Okay. Thank you.
- Go ahead.
- 25 DEPUTY DIRECTOR SCHIAVO: With that we'll

- 1 commence with our agenda.
- 2 Item No. 15 is being held over for the full
- 3 Board. And so we'll commence with Item No. 16.
- 4 And this will be presented by Phil Moralez. And
- 5 it's consideration of the Amended Nondisposal Facility
- 6 Element for the Unincorporated Area of Los Angeles County.
- 7 DPLA STATE AND LOCAL ASSISTANCE BRANCH MANAGER
- 8 MORALEZ: Good afternoon, Committee members.
- 9 The unincorporated area of Los Angeles County has
- 10 amended its NDFE by identifying and describing the Athens
- 11 Service Transfer Station and Materials Recovery Facility,
- 12 an existing facility. This is the second amendment to the
- 13 county's original approved NDFE.
- 14 The facility is a large volume transfer and
- 15 material recovery facility which accepts mixed waste from
- 16 Los Angeles County. The majority of the property is
- 17 located in the City of Industry, with portions of the
- 18 facility located within the county unincorporated area.
- 19 This concludes my presentation.
- 20 CHAIRPERSON PAPARIAN: Any questions?
- Board Member Mulé.
- 22 COMMITTEE MEMBER MULÉ: I'd Like to move approval
- 23 of Resolution 2005-40.
- 24 COMMITTEE MEMBER MARIN: Second.
- 25 CHAIRPERSON PAPARIAN: It's been moved and

82 1 seconded. 2 Call the roll. 3 SECRETARY KUMPULAINIEN: Marin? 4 COMMITTEE MEMBER MARIN: Aye. 5 SECRETARY KUMPULAINIEN: Mulé? 6 COMMITTEE MEMBER MULÉ: Aye. SECRETARY KUMPULAINIEN: Paparian? 8 CHAIRPERSON PAPARIAN: Aye. And we'll put that 9 one on consent. 10 DEPUTY DIRECTOR SCHIAVO: Okay. Item 17 is 11 consideration of a second SB 1066 time extension application by the following jurisdictions: El Dorado 13 County unincorporated and the City of South Lake Tahoe, El 14 Dorado County. 15 And this is being presented by Kyle Pogue. MR. POGUE: Good afternoon. 16 El Dorado County unincorporated and the City of 17 18 South lake Tahoe have requested time extensions through 19 December 31st, 2005. 20 The specific reasons that El Dorado County 21 unincorporated needs a second time extension are as 22 follows: A second time extension is needed due to a 23

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24 significant change in diversion program approaches on the

25 western slope of El Dorado County. The county originally

- 1 planned to site a mixed waste composting facility in the
- 2 Placerville area, but was unable to locate an operator for
- 3 such a facility. Instead the county decided to implement
- 4 a different set of diversion programs that will take
- 5 additional time to implement.
- 6 Those programs are: A residential curbside
- 7 recycling and green waste program and a commercial
- 8 recycling program.
- 9 In addition, the county will continue to move
- 10 forward with the construction and demolition recycling
- 11 ordinance to capture additional C&D diversion and a mixed
- 12 waste compost system on the eastern slope of the county.
- 13 These diversion programs are projected to increase the
- 14 county's diversion rate by approximately 19 percent in an
- 15 effort to exceed the 50-percent diversion requirement.
- The specific reasons the City of South Lake Tahoe
- 17 needs a second time extension are as follows: The city
- 18 originally requested its first time extension through
- 19 December 31st, 2005, due to the complexities of siting a
- 20 mixed waste compost facility within the city. The Board
- 21 shortened that timeframe to July 1, 2004, and directed
- 22 city staff to submit a secondary time extension if needed.
- The city, while completing the implementaion of
- 24 several of the programs selected in the first time
- 25 extension, was unable to site the mixed waste compost

- 1 facility by the July 1st, 2004, timeframe. Therefore, the
- 2 city is submitting a second extension request.
- 3 The programs the city will implement -- will
- 4 continue to develop are the mixed waste compost facility;
- 5 a construction and demolition and recycling ordinance; and
- 6 associated expansion of the South Tahoe Refuse MRF to
- 7 recycle that C&D material, expansion of the commercial
- 8 onsite collection of recyclables, expansion of a beverage
- 9 container recycling program.
- 10 These programs are anticipated to increase the
- 11 city's diversion rate by roughly 13 percent in an effort
- 12 to exceed the 50-percent diversion requirement.
- Board staff has determined that the information
- 14 submitted in these applications is adequately documented.
- 15 Based on this information, Board staff is recommending
- 16 that the Board approve the time extension requests for the
- 17 unincorporated area of El Dorado County and the City of
- 18 South Lake Tahoe.
- 19 We do want to point out, the representatives from
- 20 El Dorado County and from South Lake Tahoe are both here
- 21 if you have any questions. And I appreciate them holding
- 22 out through other items.
- Thank you.
- 24 CHAIRPERSON PAPARIAN: Any questions?
- I know you had a whole lot of questions, right?

- 1 COMMITTEE MEMBER MARIN: I did, quite a lot,
- 2 between El Dorado and South Lake Tahoe. I don't know
- 3 where he prepared his report. I think it was in Hawaii.
- 4 (Laughter.)
- 5 COMMITTEE MEMBER MARIN: I don't have any
- 6 questions, Mr. Chairman. I'm just -- I tried to give my
- 7 staff some --
- 8 CHAIRPERSON PAPARIAN: For the people here from
- 9 El Dorado County, sorry. It's an inside joke.
- 10 COMMITTEE MEMBER MARIN: Kyle is the best staff
- 11 person that you can probably imagine, right, those people
- 12 from El Dorado and from South Lake Tahoe? I like to give
- 13 him a hard time when we can. Not always though.
- But I have no problems, Mr. Chairman, with that.
- I will move the item.
- 16 CHAIRPERSON PAPARIAN: Okay. So Board Member
- 17 Marin moves Resolution 2005-41.
- 18 COMMITTEE MEMBER MULÉ: Second.
- 19 CHAIRPERSON PAPARIAN: Board Member Mulé seconds.
- 20 We'll substitute the previous roll call and put
- 21 this on consent.
- DEPUTY DIRECTOR SCHIAVO: Okay. Item No. 18 is
- 23 consideration of a request to change the base year to 2002
- 24 for the previously approved Source Reduction and Recycling
- 25 Element for the City of Lincoln.

- 1 And Marshalle Graham will present this item.
- MS. GRAHAM: Good afternoon.
- 3 The City of Lincoln submitted a request to change
- 4 its base year to 2002. The city originally submitted a
- 5 new base year request change with a diversion rate of 75
- 6 percent.
- 7 As a result of Board staff's verification of the
- 8 base year study data, staff is recommending a number of
- 9 changes. These changes can be seen in their entirety in
- 10 Attachment 3 of this agenda item.
- 11 With these changes the City of Lincoln's rate for
- 12 the 2002 new base year would be 73 percent.
- 13 In addition, the city submitted documentation for
- 14 a base year -- excuse me -- a biomass claim which
- 15 increases the 2002 diversion rate by .4 percent. This
- 16 increase, however, does not result in an increase to the
- 17 staff recommended diversion rate of 73 percent when
- 18 rounded to the nearest whole percent.
- 19 Board staff has determined that the information
- 20 for both the new base year and the city's petition for
- 21 biomass diversion credit is adequately documented.
- 22 Therefore, Board staff is recommending Option 2 of the
- 23 agenda item.
- 24 A representative of the city is present to assist
- 25 with any questions you may have.

87

- 1 And that concludes my presentation. Thank you.
- 2 CHAIRPERSON PAPARIAN: Okay. That's Mr. -- thank
- 3 you. That's Mr. Pedri, is it?
- 4 MS. GRAHAM: Excuse me. Mr. Pedri could not make
- 5 it. Larry Buckle is here with the -- he's the consultant
- 6 for the city.
- 7 CHAIRPERSON PAPARIAN: It's not so much a
- 8 question. It's a congratulations. We don't see many this
- 9 high.
- 10 MR. BUCKLE: I'll be sure and pass that on to the
- 11 city council.
- 12 CHAIRPERSON PAPARIAN: And can you identify
- 13 yourself for the record.
- 14 MR. BUCKLE: I'm Larry Buckle. I'm a consultant
- 15 for the City of Lincoln.
- 16 CHAIRPERSON PAPARIAN: And what would you
- 17 generally attribute the high numbers to?
- 18 MR. BUCKLE: Well, the City of Lincoln has gone
- 19 through a fairly significant transition over the last five
- 20 years. It was a sleepy little town. And it's now
- 21 currently I believe the fastest growing community in
- 22 California for the last couple of years and always in the
- 23 top ten for at least the last five years.
- 24 And also we have a few very, very good
- 25 companies -- corporations in the city that are conducting

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- 1 in and of themselves some very aggressive recycling
- 2 operations. And they have helped us significantly to
- 3 achieve the numbers that have been presented today.
- 4 CHAIRPERSON PAPARIAN: Okay. Thank you.
- 5 COMMITTEE MEMBER MULÉ: I just have one question.
- 6 What was your old diversion rate?
- 7 MR. BUCKLE: Pardon me?
- 8 COMMITTEE MEMBER MULÉ: Your diversion rate prior
- 9 to your base year.
- 10 MR. BUCKLE: I believe that before we did the new
- 11 base year it was a negative three or four percent.
- 12 COMMITTEE MEMBER MARIN: Well, it says in 1990 --
- 13 was 2002 diversion rate using 1990 base year was 25
- 14 percent.
- 15 COMMITTEE MEMBER MULÉ: Twenty-five?
- 16 COMMITTEE MEMBER MARIN: Right.
- 17 DPLA OFFICE OF LOCAL ASSISTANCE BRANCH MANAGER
- 18 MORGAN: That's correct.
- MR. BUCKLE: Okay.
- 20 COMMITTEE MEMBER MULÉ: Thank you.
- 21 COMMITTEE MEMBER MARIN: You know, Mr. Chairman,
- 22 I think we should hold them accountable to 80 percent.
- 23 (Laughter.)
- 24 COMMITTEE MEMBER MARIN: We'll give -- I think we
- 25 should be greedy, Mr. Chairman.

- 1 No, congratulations. That's no problem doing
- 2 this minor adjustment. But I really -- I second what he
- 3 just mentioned. I think we need to have cities like
- 4 Lincoln go out there and let the world know that even the
- 5 small city, facing the challenges that you are with
- 6 growth, you experience -- you still nevertheless are
- 7 meeting a 73-percent diversion rate. I think that's
- 8 pretty commendable.
- 9 MR. BUCKLE: Thank you very much.
- 10 COMMITTEE MEMBER MULÉ: With that, I'd like to
- 11 move resolution 2005-42.
- 12 COMMITTEE MEMBER MARIN: Second.
- 13 CHAIRPERSON PAPARIAN: Okay. It's been moved and
- 14 seconded.
- We'll substitute the previous roll call, put that
- 16 on consent. And note that it's unusual to have a
- 17 percentage that equals Mr. Harvey's age.
- 18 (Laughter.)
- 19 DEPUTY DIRECTOR SCHIAVO: I think he wants a new
- 20 base year.
- 21 Okay. Item 19 is consideration of the adequacy
- 22 of the five-year review report for the countywide
- 23 integrated waste management plan for the County of Santa
- 24 Cruz.
- 25 And Terri Edwards will present this item.

90

1 MS. EDWARDS: Good afternoon, Committee Chair and

- 2 Committee members.
- 3 Each county is required to review its countywide
- 4 integrated waste management plan every five years to
- 5 determine if any revisions are necessary. Santa Cruz
- 6 County has submitted the first five-year review report of
- 7 its countywide plan.
- 8 The county determined that a revision of the
- 9 county's plan was not necessary at this time.
- 10 Board staff has evaluated the county's report and
- 11 determined that the required elements for the five-year
- 12 review have been addressed. Therefore, it is staff's
- 13 recommendation that the Board approve the county's
- 14 assessment that no revision is necessary.
- Board staff and a representative from the county
- 16 are present to answer any questions you may have.
- 17 This concludes my presentation. Thank you.
- 18 CHAIRPERSON PAPARIAN: Any questions?
- 19 I think -- this is another one that points to
- 20 some success. I note that -- as far as I can tell, all
- 21 the jurisdictions in Santa Cruz County have been
- 22 systematically increasing their diversion rates over time.
- 23 Good work.

24

25 COMMITTEE MEMBER MULÉ: With that -- oh, go

91

- 1 ahead.
- 2 COMMITTEE MEMBER MARIN: Move approval of
- 3 2005-43.
- 4 COMMITTEE MEMBER MULÉ: Second.
- 5 CHAIRPERSON PAPARIAN: Okay. It's been moved and
- 6 seconded.
- 7 We'll substitute the previous roll call and put
- 8 that one on consent.
- 9 DEPUTY DIRECTOR SCHIAVO: Okay. Item 20 is
- 10 consideration of a request to change the base year to 2001
- 11 for consideration of the 2001-2002 biennial review
- 12 findings for the County of Sacramento/City of Citrus
- 13 Heights Regional Agency, Sacramento County.
- I would like to mention that on page 20-4 we have
- 15 a minor edit to the amount of overall diversion. However,
- 16 it didn't change the diversion rate.
- 17 And this item will be presented by Kyle what's
- 18 his face -- Pogue.
- 19 (Laughter.)
- 20 MR. POGUE: Hello again. I know if you stop
- 21 giving me a hard time, then I'm really in trouble. So --
- 22 (Laughter.)
- MR. POGUE: -- keep it up.
- 24 Thank you for pointing out the revision. The
- 25 revision basically upped the diversion -- upped the total

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- 1 amount of diversion about 11,000 tons based on an error
- 2 that I made. So we're correcting that in this item.
- 3 The Sacramento County/City of Citrus Heights
- 4 Regional Agency submitted a request to change their base
- 5 year from 1990 to 2001. The agency originally submitted a
- 6 new base year change request with a diversion rate of 55
- 7 percent for 2001.
- 8 As part of the base year study review, Board
- 9 staff conducted numerous site visits to verify diversion
- 10 tonnage claimed. As a result, staff is recommending some
- 11 changes to the diversion study. These changes can be seen
- 12 in their entirety in Attachment 3 of this agenda item,
- 13 which is also being changed slightly. With these changes
- 14 the agency's diversion rate for the 2001 new base year
- 15 would be 56 percent and the 2002 diversion rate would be
- 16 53 percent.
- 17 Board staff has determined that the base-year
- 18 change request is adequately documented.
- 19 Board staff also conducted a 2001-2002 biennial
- 20 review of the agency's Source Reduction and Recycling
- 21 Element and Household Hazardous Waste Element program
- 22 implementation to date and determined that the agency's
- 23 level of program implementation is adequate. Staff
- 24 therefore recommends the Board adopt Option 2.
- 25 Representatives from the regional agency are

- 1 present to answer any questions. And that concludes my
- 2 presentation.
- 3 CHAIRPERSON PAPARIAN: Thank you.
- 4 Any questions?
- 5 COMMITTEE MEMBER MARIN: Well, with that error
- 6 being now corrected, Mr. Chairman, because that was a very
- 7 important error that was corrected, I can move the item
- 8 then.
- 9 COMMITTEE MEMBER MULÉ: Second.
- 10 CHAIRPERSON PAPARIAN: Okay. It's been moved and
- 11 seconded.
- We'll substitute the previous roll call and put
- 13 that one on consent.
- 14 DEPUTY DIRECTOR SCHIAVO: Okay. And then the
- 15 final item is number 21. And this is consideration of
- 16 scope of work and interagency agreement with the
- 17 Department of General Services for the Development and
- 18 Integration of State Contract and Procurement Registration
- 19 System and Electronic State Agency Buy-Recycled Campaign
- 20 Reporting System.
- 21 This item will be presenting by Phil Moralez.
- 22 DPLA STATE AND LOCAL ASSISTANCE BRANCH MANAGER
- 23 MORALEZ: This item is requesting consideration and
- 24 approval of a scope of work and the award of an
- 25 interagency agreement with the Department of General

- 1 Services for the development and integration of the State
- 2 Contract Procurement Registration System, referred to as
- 3 SCPRS, with the CIB State Agency Buy-Recycled Campaign,
- 4 referred to as SABRC -- so much easier than saying those
- 5 long terms, isn't it? -- reporting system.
- 6 The interagency agreement is the amount of a
- 7 hundred thousand dollars and is being funded out of the
- 8 Integrated Waste Management Account. The term of the
- 9 contract will be for 12 months.
- 10 The scope of work and the interagency agreement
- 11 were developed to minimize the amount of effort and time
- 12 spent by Board staff and state agencies and facilities
- 13 responsible for reporting the total revenue spent on
- 14 buy-recycled content purchases.
- 15 CIWMB staff from both the State Organization
- 16 Facilities Assistance Section, SOFA, and Information
- 17 Management Branch, IMB, has worked with DGS program and
- 18 the IMB staff to develop the scope of work for the
- 19 development and testing of the Internet-based reporting
- 20 system. This program will automate the SABRC report
- 21 process and will provide purchasing numbers on a daily
- 22 basis.
- 23 Full implementaion of this system will not only
- 24 increase the overall credibility of the report information
- 25 required, but also make it available in RealTime.

- 1 Technical staff from the Department of General
- 2 Services are present and are available to answer any
- 3 questions you may have about SCPRS.
- 4 This concludes staff's presentation.
- 5 COMMITTEE MEMBER MARIN: Mr. Chairman, I'd like
- 6 to move that the CIWMB work with the --
- 7 THE GRAND JUROR: -- DGS.
- 8 (Laughter.)
- 9 CHAIRPERSON PAPARIAN: What you're doing is
- 10 you're MTI, you're moving this item.
- 11 COMMITTEE MEMBER MARIN: I'm joking.
- 12 I love this thing that you have. The SOW and the
- 13 SCPRS went through the SABRC and the SOFA. I think that
- 14 once we do that, we'll have a really nice living room.
- 15 (Laughter.)
- 16 COMMITTEE MEMBER MARIN: I have no problem with
- 17 this item.
- 18 CHAIRPERSON PAPARIAN: I'll just add. I know the
- 19 folks from DGS are here, and I've really -- I've seen just
- 20 a change in DGS over the last year or two in terms of, you
- 21 know, where I see things, and in terms of a really
- 22 willingness to get in and address some of the
- 23 procurement-related environmentally preferable
- 24 procurement, to work with us on the SABRC system and so
- 25 forth.

- 1 So you can take back that we're very appreciative
- 2 of the cooperative attitude we're receiving from DGS.
- 3 COMMITTEE MEMBER MARIN: DGS is here?
- 4 Hi, DGS. We're your brothers here from the
- 5 CIWMB.
- 6 CHAIRPERSON PAPARIAN: They have a really cool
- 7 conference room if you ever want to --
- 8 COMMITTEE MEMBER MARIN: I want to go to their
- 9 conference, I really do.
- 10 CHAIRPERSON PAPARIAN: In the ziggurat.
- 11 COMMITTEE MEMBER MARIN: Along with the SCPRS
- 12 and --
- 13 CHAIRPERSON PAPARIAN: Yeah.
- 14 COMMITTEE MEMBER MULÉ: With that, I'll move
- 15 Resolution 2005-46.
- 16 COMMITTEE MEMBER MARIN: Second.
- 17 CHAIRPERSON PAPARIAN: Okay. It's been moved and
- 18 seconded.
- 19 We'll substitute the previous roll call and put
- 20 that on consent.
- 21 That ends the agenda.
- Is there any public comment?
- Seeing none, this meeting is adjourned.
- 24 //////
- 25 //////

98 CERTIFICATE OF REPORTER 1 I, JAMES F. PETERS, a Certified Shorthand 2 3 Reporter of the State of California, and Registered 4 Professional Reporter, do hereby certify: 5 That I am a disinterested person herein; that the 6 foregoing California Integrated Waste Management Board, 7 Sustainability and Market Development Committee meeting was reported in shorthand by me, James F. Peters, a Certified Shorthand Reporter of the State of California, 10 and thereafter transcribed into typewriting. I further certify that I am not of counsel or 11 attorney for any of the parties to said meeting nor in any 12 way interested in the outcome of said meeting. 13 IN WITNESS WHEREOF, I have hereunto set my hand 14 15 this 22nd day of February, 2005. 16 17 18 19 20 21 22 23 JAMES F. PETERS, CSR, RPR 24 Certified Shorthand Reporter 25 License No. 10063 PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345